CPS FAMILY AND INVESTIGATIVE ASSESSMENTS POLICY, PROTOCOL, AND GUIDANCE

Purpose

The primary goal of CPS Assessments is to protect children from further maltreatment and to support and improve parental/caregiver abilities to assure a safe and nurturing home for each child. If conditions described in the intake report would, if true, meet the legal definition of child abuse, neglect, or dependency and the alleged perpetrator is a parent, guardian, custodian, or caretaker by statutory definition and if the alleged victim is a child under the age of 18 years of age, the county child welfare services agency where the child resides, or is found, is required to initiate a CPS Assessment of all children residing in the home. The task of the CPS Assessment is to determine if the child(ren) is/are abused, neglected, and/or dependent, or if the family needs services, and what level of intervention is necessary to assure safety.

The purpose of the CPS Assessment is to gather sufficient information through interviews, observations and, when appropriate, analysis of reports, medical records, photographs, etc. to determine if:

- Child maltreatment occurred;
- There is a risk of future maltreatment and the level of that risk;
- The child is safe within the home and, if not, what interventions can be implemented that will ensure the child's protection and maintain the family unit intact if reasonably possible;
- Ongoing agency services are needed to reduce the risk of maltreatment occurring in the future; and
- Out-of-home placement is necessary to protect the child from harm.

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Legal Basis Policy CPS Assessments are legally mandated, non-voluntary services for: The director of each county department of social services is required by law Children who are alleged victims of abuse, neglect, and/or to establish protective services for children alleged to be abused, neglected, dependency due to the action of, or lack of protection by, the or dependent. child's parent/guardian/custodian or caregiver; and The household family members of such children. N.C.G.S. §7B-300 states: "The director of the department of social services in each county of the When a report of abuse, neglect, or dependency is received, the State shall establish protective services for juveniles alleged to be abused, director of the county child welfare services agency must make a neglected, or dependent. Protective services shall include the screening of prompt and thorough assessment to determine whether protective reports, the performance of an assessment using either a Family services should be provided, or a petition filed. Assessment response or an Investigative Assessment response, casework, or other counseling services to parents, guardians, or other caretakers as provided by the director to help the parents, guardians, or other caretakers Sufficient information must be gathered to assess: and the court to prevent abuse or neglect, to improve the quality of child care, to be more adequate parents, guardians, or caretakers, and to The safety of the child and the potential risk of harm; preserve and stabilize family life." What actions might be needed to assure the safety of the child; Whether the facts identified through a structured gathering of information support the substantiation that a child is abused, N.C.G.S. §7B-302 states: "When a report of abuse, neglect, or dependency is received, the director neglected, and/or dependent as defined by statute, and the of the department of social services shall make a prompt and thorough extent of the abuse, neglect, and/or dependency; assessment, using either a Family Assessment response or an Investigative If through observation and the gathering of information it is Assessment response, in order to ascertain the facts of the case, the extent determined that due to the level of safety and risk, the family is of the abuse or neglect, and the risk of harm to the juvenile, in order to in need of services; and determine whether protective services should be provided or the complaint filed as a petition." Whether the specific environment in which the child is found

meets the child's need for care and protection.

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Policy

To assess reports of abuse, neglect, and/or dependency, each county child welfare services agency may use either:

- The Family Assessment Response; or
- The Investigative Assessment Response.

Except for certain reports that must be taken as an Investigative Assessment, it will be up to each county child welfare services agency director, or their designee, to choose which response will be used to assess reports of abuse, neglect, and/or dependency.

When a report of abuse, neglect, and/or dependency is received regarding a non-institutional setting, all children living in the home must be considered and assessed as victim children, whether they are named in the report. If a report is received on an institutional setting, the circumstances of other children who were subjected to the alleged perpetrator's care and supervision must be assessed to determine whether they require protective services or immediate removal.

Legal Basis

N.C.G.S. §7B-101 provides the legal definitions of abused, neglected, and dependent juveniles:

Section 106 (b)(2)(B)(xviii) of the Child Abuse Prevention and Treatment Act (CAPTA) requires that the county child welfare services agency notify the individual of the complaints or allegations made against him or her at the first time of contact, regardless of how that contact is made. This is dependent upon the county child welfare worker being certain that he or she is speaking to the person who is named in the report. If the county child welfare worker cannot be certain to whom he or she is speaking, specific allegations shall not be discussed to protect the confidentiality of the family.

N.C.G.S. §7B-302(a) states:

"The assessment and evaluation shall include a visit to the place where the juvenile resides, except when the report alleges abuse or neglect in a childcare facility as defined in Article 7 of Chapter 110 of the General Statutes."

N.C.G.S. §7B-302 (b) states:

"When a report of a juvenile's death as a result of suspected maltreatment or a report of suspected abuse, neglect, or dependency of a juvenile in a non-institutional setting is received, the director of the department of social services shall immediately ascertain if other juveniles live in the home, and, if so, initiate an assessment in order to determine whether they require protective services or whether immediate removal of the juveniles from the home is necessary for their protection. When a report of a juvenile's death as a result of maltreatment or a report of suspected abuse,

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Policy	Legal Basis
	neglect, or dependency of a juvenile in an institutional setting such as a
	residential child care facility or residential educational facility is received,
	the director of the department of social services shall immediately ascertain
	if other juveniles remain in the facility subject to the alleged perpetrator's
	care or supervision, and, if so, assess the circumstances of those juveniles in
	order to determine whether they require protective services or whether
	immediate removal of those juveniles from the facility is necessary for their
	protection."
	<u>N.C.G.S. §7B-302</u> (e) states:
	"In performing any duties related to the assessment of the report or the
	provision or arrangement for protective services, the director may consult
	with any public or private agencies or individuals, including the available
	State or local law enforcement officers who shall assist in the assessment
	and evaluation of the seriousness of any report of abuse, neglect, or
	dependency when requested by the director. The director or the director's
	representative may make a written demand for any information or reports,
	whether confidential, that may in the director's opinion be relevant to the
	assessment or provision of protective services. Upon the director's or the
	director's representative's request and unless protected by the attorney-
	client privilege, any public or private agency or individual shall provide
	access to and copies of this confidential information and these records to
	the extent permitted by federal law and regulations. If a custodian of
	criminal investigative information or records believes that release of the
	information will jeopardize the right of the State to prosecute a defendant
	or the right of a defendant to receive a fair trial or will undermine an
	ongoing or future investigation, it may seek an order from a court of
	competent jurisdiction to prevent disclosure of the information. In such an
	action, the custodian of the records shall have the burden of showing by a

Policy	Legal Basis
	preponderance of the evidence that disclosure of the information in
	question will jeopardize the right of the State to prosecute a defendant or
	the right of a defendant to receive a fair trial or will undermine an ongoing
	or future investigation. Actions brought pursuant to this paragraph shall be
	set down for immediate hearing, and subsequent proceedings in the
	actions shall be accorded priority by the trial and appellate courts."
	N.C.G.S. §7B-302(h) states:
	"The director or the director's representative may not enter a private residence for assessment purposes without at least one of the following:
	(1) The reasonable belief that a juvenile is in imminent danger of death or serious physical injury.
	(2) The permission of the parent or person responsible for the juvenile's care.
	(3) The accompaniment of a law enforcement officer who has legal authority to enter the residence.
	(4) An order from a court of competent jurisdiction."
	<u>N.C.G.S. §7B-306</u> states:
	"The prosecutor shall review the director's determination that a petition
	should not be filed within 20 days after the person making the report is
	notified. The review shall include conferences with the person making the
	report, the protective services worker, the juvenile, if practical, and other
	persons known to have pertinent information about the juvenile or the
	juvenile's family. At the conclusion of the conferences, the prosecutor may
	affirm the decision made by the director, may request the appropriate local

Policy	Legal Basis
	law enforcement agency to investigate the allegations, or may direct the
	director to file a petition."
	North Carolina Administrative Rule 10A NCAC 70A .0105 states: "Initiation of an investigation is defined as having face-to-face contact with the alleged victim child or children. If there is not such face-to-face contact within the prescribed time, the case record shall contain documentation to explain why such contact was not made and what other steps were taken to assess the risk of harm to the child or children.
	(e) When the director is unable to initiate the investigation within the prescribed time, as indicated in Paragraph (d) of this Rule, because the alleged victim child or children cannot be located, the director shall make diligent efforts to locate the alleged victim child or children until such efforts are successful or until the director concludes that the child or children cannot be located. Diligent efforts shall include, but not be limited to, visits to the child's or children's address at different times of the day and on different days. All efforts to locate the child or children shall be documented in the case record."

Required Timeframes

• Time clock for initiation begins	 At the time the report is received by any NC county child welfare services agency
Upon screen-in of report	
Within Response Time	Initiation = Face-to-face interviews with all victim children
(Immediate, 24 hours, or 72 hours)	 See Initiation protocol for exceptions to interviewing sequence (e.g., domestic violence)
Same Day Initiated with Children	Face-to-face interviews with parents/caretakers
	Completion of Safety Assessment
	Home visit
• Records Check (criminal, CPS history, et	c.) - Promptly and ongoing as new information is received
Ongoing during assessment	
apart or at additional intervals to assure	
 Collateral contacts – At least two during 	
 Visit at home where child(ren) resides (with parent/caretaker or Temporary Safety Provider)
 Current within 7 calendar days 	Documentation of any assessment activity or action
If/when case involves a Temporary Safety	Provider
• Prior to placement of child(ren) with	Meet with family to develop a safety plan and hold a CFT
safety provider	 Complete background checks for all household members 16 years or older
	 Complete Initial Safety Provider Assessment and approved by supervisor
If/when county files petition for custody	
Prior to filing petition	 Hold a CFT. See "File a Petition" and "Preparing Parents and Child(ren)" in Cross Function Topics in the NC Child Welfare manual.
 Prior to placing child(ren) out of the home 	 Locate placement in child(ren)'s best interest, consider relatives/kin for placement (complete Initial Provider Assessment), ICWA considerations, Mexican Heritage inquiry, address educational stability (Best Interest Determination)

Required Timeframes

At time of child(ren) placement	 Provide to placement provider: custody order, all available child information, & county child welfare services agency contact information
Within 7 calendar days after the day of placement	• Face-to-face visit with child(ren) and at least one placement provider. This contact is in addition to any contact or interaction with the child(ren) on the day of placement.
Within 7 calendar days of custody	 Child(ren) medical exam occurs (Child Health Status completed) & Educational Stability addressed (Child Educational Status or Best Interest Determination form completed) including BID meeting (within 5 school days) prior to any school change Visitation of child(ren) with parent(s) and siblings.
Within 14 calendar days of custody	 Family Time and Contact Plan developed jointly with parent(s), Family Time and Contact Plan developed for sibling visits, Shared Parenting Meeting
Case Closure Requirements	
Within 45 calendar days of CPS report, prior to or at time of case closure	 Risk Assessment & Strengths and Needs Assessment Case Decision Summary
 Within 3 calendar days following case decision of Substantiation or Services Needed 	• A referral to CDSA for any child under the age of three must occur when concerns are identified on the Family Strengths and Needs Assessment, Child Characteristics (S6).
In an expeditious manner after case decision	Notification letters, RIL notification (if applicable)
 Within 7 calendar days after case decision of Substantiation or Services Needed 	 For In-Home cases, face-to-face contact with family regarding case decision Complete all documentation, closing forms, and case file.
Guidance	
	These timeframes are guidelines and indicate the maximum time limit for initiating CPS Assessments. Each referral is evaluated to determine the perceived risk to the child's safety, the urgency of the situation, and the priority of the report.

Checking Agency Records

Protocol – What you must do

As a part of a thorough CPS Assessment, the county child welfare services agency must:

- Review all county Child Welfare Services records for previous contact with the family in NC FAST or by contacting a county child welfare agency;
- Conduct a Central Registry (CR) check or search NC FAST services history for any previous reports of abuse, neglect, or dependency regarding the alleged victim child(ren), unless:
 - The county child welfare services agency has conducted such a check in the 60 calendar days prior to the new report, or
 - The agency is providing ongoing children's services to the family;
- Check criminal records for all case participants who are 16 years of age or older and live in the home; and
- Determine if there is a need to request 911 call logs on the relevant address(es) and review obtained information.
- Documentation to support the completion of these activities.

Guidance - How you should do it

Documentation of activities is on the structured documentation tool (DSS-5010) or in NC FAST on the CPS Assessment Documentation Tool.

Review of CPS history, including the CR check, is important because it provides information that will help the county child welfare worker determine if the reported situation represents a pattern of abuse and/or neglect.

ASSIST can be used to complete background checks (it is particularly valuable for afterhours reports and reports with a short response timeframe) and supports use of the following systems:

- Criminal checks. ACIS provides any criminal charges or convictions in North Carolina through the AOC data base; and
- CPS Central Registry checks.

For some cases, it may be appropriate to complete a criminal record check on an individual who does not reside in the home or request 911 call logs regarding an address that is not the current location of the family home to assess child safety and risk.

A request for 911 call logs can:

- Provide additional information regarding child safety, especially when there are allegations of domestic violence; and
- Inform decisions regarding worker safety.

All county child welfare agencies should have staff trained to conduct criminal record checks on foster and adoptive parents, potential county child welfare workers, parents, guardians, custodians, caretakers under CPS Assessment, caretakers responsible for children in county child welfare custody, and on possible temporary safety providers.

Checking Agency Records

Protocol – What you must do	Guidance – How you should do it
	Access to the ACIS system allows county child welfare agencies to immediately determine the legal status of all adults with or without criminal records and/or pending charges in North Carolina. Civil Case Processing System (VCAP) The VCAP system contains information on civil actions that range from case initiation to disposition. This system should be used by county child welfare agencies when checking the existence of custody orders, domestic violence protective orders, and/or child support orders. VCAP does not provide a narrative on the conditions of a civil order. These activities must be completed as soon as possible during the CPS Assessment; however, if these activities can't be completed before the initial contact with the family, documentation should reflect the rationale.
DOMESTIC VIOLENCE Assessments with allegations of domestic violence, require activities that must occur prior to the initial contact with the family and include but are not limited to: • Contact the Administrative Office of the Courts (or county Clerk of Superior Court) and/or complete a search of VCAP to determine if a domestic violence protective order exists; and • Contact local law enforcement agencies and/or conduct a criminal record check on the alleged perpetrator of domestic violence.	

Initiation

Protocol – What you must do	Guidance – How you should do it
Initiation of a CPS Assessment must include face-to-face interviews with all children living in the home.	
All reports accepted for a CPS Assessment must: • Be assessed promptly through individual face-to-face interviews with all alleged victim children within the statutory time requirements or include documentation to reflect diligent efforts made to see the child within these timeframes. • Interviews with children must include questions regarding the allegations, be individual and separate from the parent/caretaker for at least part of the interview.	When interviewing each child, the county child welfare worker should use interviewing strategies and techniques appropriate to the child's developmental level. Workers should use their professional judgment in deciding how to interview a child.
See Family Assessment and Investigative Assessment for more protocol and guidance for initiation, specifically regarding the sequence of contact.	The Children's Domestic Violence Assessment Tool (DSS-5237) contains scaled assessment questions and should be used to support the determination of the safety and risk factors on assessments with allegations of domestic violence.
ASSESSMENTS WITH ALLEGATIONS OF DOMESTIC VIOLENCE CPS Assessments must be initiated by first contacting the non-offending parent/adult victim outside of the presence of the alleged perpetrator. The children must not be interviewed in the presence of the alleged perpetrator.	Every child reacts differently when exposed to domestic violence. Some children develop debilitating conditions while others show no negative effects. As a result, it is important to interview the
The sequence of the interviews for a Family Assessment or Investigative Assessment without allegations of abuse but with allegations of domestic violence must be as follows: 1. Non-offending parent/adult victim; 2. Children; 3. Alleged perpetrator of domestic violence.	children regarding their involvement and/or exposure to domestic violence, as well as their general safety and well-being. It is important to recognize that older children are more likely to minimize reports of parental fighting. Younger children may be more

Initiation

Protocol – What you must do Guidance – How you should do it Do not disclose information obtained from the non-offending parent/adult victim concerning spontaneous and less guarded with the information the source of information or any information concerning the non-offending parent/adult they share. victim's safety plan during the interview with the child. Investigative Assessments of abuse with DV POSTPONEMENT OF THE CHILD(REN) INTERVIEW allegations should consider the safety of the non-The safety of children is closely linked to the safety of the non-offending parent/adult victim. offending parent and the child(ren) when initiating. The county child welfare worker and the supervisor must determine if the interview of the child(ren) must be delayed until safety can be achieved when: • The interview with the non-offending parent/adult victim and the completion of the Safety Assessment indicate extreme risk; or • The children have learned to survive by identifying with the alleged perpetrator of domestic violence (i.e., cannot keep confidential information from the alleged perpetrator of domestic violence). When this occurs, documentation must reflect: • What steps were taken to identify the risk of harm to the child; and The reasons for the postponement. Once safety is assured, all required face-to-face interviews must be conducted. Postponing the interview with the child will be the exception and not the rule. Justification for not complying with the above requirements of initiation must be: Approved by a county child welfare services agency supervisor; and Documented. **METHAMPHETAMINE** Assessments involving allegations of children exposed to methamphetamine or other drug manufacturing laboratories: See "Drug Endangered Children" in Cross Function Topics in the

NC Child Welfare manual.

Unable to Locate

Protocol – What you must do	Guidance – How you should do it
When the agency is unable to initiate the CPS Assessment within the prescribed time because the alleged victim child cannot be located, the director or their designees must make diligent efforts to locate the child until such efforts are successful or until the county child welfare services agency concludes that the child cannot be located. The determination that the child cannot be located must be approved by a county child welfare services agency supervisor.	If the county child welfare services agency concludes that there is insufficient information to initiate or the child cannot be located, the report may be administratively closed.
The decision to discontinue diligent efforts must be approved by the county child welfare supervisor.	

Protocol – What you must do	Guidance – How you should do it
NEW REPORTS OR ADDITIONAL ALLEGATIONS DURING AN OPEN CPS ASSESSMENT	
The intent of safety planning is to reach an agreed upon plan with the family that imposes the lowest level of intrusiveness possible while assuring a child's safety.	The primary concern of Child Welfare Services is protecting children. At no time should a county child welfare worker leave a child in unsafe circumstances.
When any high-risk situation is alleged, the county child welfare services agency must immediately see the children to assess the situation and implement safety measures to protect the child(ren).	
All allegations, whether contained in the original report or uncovered during the CPS Assessment, must:	
 Have a new CPS Intake created in NC FAST or on the structured intake tool and screened; 	
Be thoroughly assessed; and	
 If there are any safety or risk of harm concerns a safety assessment must address the concerns. 	
Throughout the CPS Assessment, the county child welfare services agency must continue to monitor for safety, current and/or future risk of maltreatment, and assess for child well-being.	For example, if during initiation the county child welfare services agency discovers new allegations or incidents, the county child welfare services agency would:
If the county child welfare services agency is contacted and provided with information regarding the same allegations and incidents that were in the initial report and already being assessed:	 Assess the new allegations along with the reported allegations within the appropriate response time; and Address these allegations during review of the Safety Assessment, including development of a Temporary
The information must be documented as a new CPS Intake in NC FAST or on the structured intake tool and screened.	Parental Safety Agreement for identified safety threats.
 Such circumstances do not require an initiation or a new Safety Assessment. 	

Protocol – What you must do	Guidance – How you should do it
If the county child welfare services agency is contacted and provided with information that is not regarding the same allegations and incidents in the initial report, the county child welfare services agency must:	For more protocol and guidance related to new information or allegations please see "Multiple Reports Involving the Same Child or Family" in Intake in the NC Child Welfare manual.
 Treat the information as a new CPS Intake in NC FAST or on the structured intake tool and screened; and Respond within appropriate timeframes to assess the safety of the child. 	
If the county child welfare services agency discovers information that necessitates law enforcement involvement, the county child welfare services agency must:	
 Give immediate verbal notification to the District Attorney (DA) or their designee; Send subsequent written notification to the District Attorney within 48 hours; Give immediate verbal notification to the appropriate local law enforcement (LE) agency; and Send subsequent written notification to the appropriate local law enforcement agency within 48 hours. Notify the military authority associated with the alleged perpetrator 	G.S §7B-307 directs the county to also notify the military authority associated with the alleged perpetrator
 The notification to the DA/LE agency or military authority must include: The name and address of the child and of the parents; The perpetrator when this person is different from the parents or caretaker; Whether the abuse was physical, sexual; The dates that the CPS Assessment was initiated and that the evidence of abuse was found; What evidence of abuse was found; and 	

Protocol – What you must do	Guidance – How you should do it
 What plan to protect the child has been developed and what is being done to implement it. 	
"Evidence of abuse" means information including but not limited to:	
 Credible statements of the child, parents, and/or other persons; Observations of the county child welfare worker; Records; Photographs; X-rays; or Medical reports. 	
All information gathered during the assessment process must be incorporated into one case decision and reported to the Central Registry through NC FAST or using the CPS Application (DSS-5104).	
SAFETY ASSESSMENT A North Carolina Safety Assessment (DSS-5231) must be developed during CPS Assessments to address the safety issues and the caretaker's capacity to ensure safety for the children. The Safety Assessment must be completed and documented at the following intervals:	SAFETY ASSESSMENT Just having an allegation does not warrant a safety intervention. If there is no information that indicates the allegation is valid, it does not become a part of the safety intervention. Families are not to be coerced into signing
 At the time of the initial contact, during a home visit, and prior to allowing the child to remain in the household; Prior to the case decision; Prior to the removal of a child from the home; Prior to the return home of a child in cases where the caretaker temporarily arranges for the child to stay outside of the home as a part of the safety intervention; 	Family-centered practice encourages the engagement of the parent/caretaker in the development of the Safety Assessment When there is a safe finding on the Safety Assessment, no parent/caretaker signature is required; however, requesting

Protocol – What you must do	Guidance – How you should do it
At any point a new CPS report is received; and	that the parent/caretaker sign and initial each page of the
 At any other point that safety issues are revealed during the Assessment phase. 	Safety Assessment documents that they willingly participated.
A safety agreement must be used when there is a specific safety factor or risk of harm identified. The plan must:	
 Be developed with the family (all parent(s)/caretakers(s) and Temporary Safety Providers) for the use of the Temporary Parental Safety Agreement (TPSA) to assure safety; If a TPSA cannot ensure safety, file a juvenile petition for court intervention. 	
The TPSA (Part E of the Safety Assessment) must specify what actions the parent(s)/caretaker(s), agency, and any identified Temporary Safety Provider will take to ensure the safety of the children.	
See <u>Use of TPSA with Parents & Caretakers Decision Tool.</u>	
See safety for more information regarding but not limited to: • Voluntary requirement of TPSA; • When a TPSA may not be adequate and/or when court intervention	
must be considered; and ■ Use of CFTs.	

Protocol – What you must do	Guidance – How you should do it
A copy of the North Carolina Safety Assessment must be provided to the parent(s)/caretaker(s) upon completion. Temporary Safety Providers must sign and	
receive a copy of the Safety Assessment.	
A new or modified Safety Assessment is required:	
 When a new CPS report is received on an open CPS Assessment; Prior to the case decision; Prior to the return home in cases where the caretaker temporarily arranges for the child to stay outside of the home as a part of the safety intervention; and At any other point that safety issues are revealed. 	When it is required, the decision to create a new or modified Safety Assessment is at the discretion of the county child welfare services agency.
Whenever a new or modified Safety Assessment and/or Temporary Parental Safety Agreement is required: • The modified TPSA must be signed by the parent(s)/caretaker(s)/agency	The Safety Assessment is indicated for use during the CPS Assessment, not during In-Home Services unless there is an assessment of new allegations.
 county child welfare worker and supervisor; and A copy must be provided to the parent(s)/caretaker(s). 	
SAFETY PLANNING IN ASSESSMENTS WITH ALLEGATIONS OF DOMESTIC VIOLENCE After the initial interview with the non-offending parent/adult victim, if domestic violence is identified as a safety and risk factor, a Safety Assessment must be completed. The development of a Temporary Parental Safety Agreement must also be created, and a decision made about sharing the agreement with the alleged perpetrator of domestic violence.	ASSESSMENTS WITH ALLEGATIONS OF DOMESTIC VIOLENCE Prior to a county child welfare services agency filing a petition, the following should be considered: • A CPS Assessment involving domestic violence does not warrant an automatic custody removal to ensure safety.
Subsequently, a separate Safety Assessment must be completed with the alleged perpetrator during their interview. Planning a safety agreement for the children's safety with the alleged perpetrator must include the specific actions that they will take to stop the violence and ensure that the children are safe.	 Placement of children, even in the best placements, causes emotional damage by adding to the children's experiences of grief, loss, anxiety, and/or fear caused by the separation from their families and their home. Children living in a chaotic or violent environment, may

Protocol – What you must do Guidance – How you should do it Case-specific circumstances may necessitate the completion of an additional Safety have developed skills to cope with that environment. Assessment and development of a safety agreement after the interview with the Therefore, removal should not be considered until child(ren) alleged to be victims of abuse, neglect, and/or dependency. reasonable efforts are made to meet children's needs for safety and nurturing in their own homes unless no efforts are possible because children are at imminent risk of harm. **TEMPORARY SAFETY PROVIDERS USE OF TEMPORARY SAFETY PROVIDERS** If, at any time during the CPS Assessment process, it is decided that a child must The Temporary Safety Provider should be someone that both parents and the county child welfare worker agree will safely stay outside of the home to ensure safety, or that a Temporary Safety Provider will care for the child and the criteria rated on the Initial Provider move into the family home to supervise parental contact, the county child welfare services agency must assess the Temporary Safety Provider. For more information Assessment discussed. on initiating the use of a safety provider, temporary safety provider or kinship provider see "Temporary Safety Providers" in Cross Function Topics in the NC Child Welfare manual. (Assessment of the provider's home is not required when the Use of separation or restriction should be a last resort and Temporary Safety Provider moves into the family home.) should not be done without first exploring if an intervention can be identified that will keep the child safe without use of separation or restriction of a parent's access. Whenever the Safety Assessment determines an intervention requiring separation or restriction of a parent's access to their child is necessary, a Child and Family Team (CFT) meeting must be held. If it is not possible to hold the CFT meeting prior, The county child welfare worker should speak with the then the Child and Family Team meeting must be held as soon as possible. Temporary Safety Provider after the parent has gained this **DOCUMENTATION** person's agreement to care for the child. The Temporary Safety Provider must be informed that a county child welfare worker Written permission from the parent must be obtained, if: will need to make a home visit to conduct the Initial Provider The parent is unable to travel with the county child welfare worker and Assessment. child.

The Temporary Safety Provider is unable to transport the child; and

Protocol – What you must do	Guidance – How you should do it
 The county child welfare services agency chooses to transport the child 	If the Initial Provider Assessment is positive, the county child
alone.	welfare worker conducting the CPS Assessment should ask the
The county child welfare worker conducting the CPS Assessment must remain with the child until the Initial Provider Assessment is completed and approved.	Temporary Safety Provider to come for the child. If the county child welfare worker transports the child to the home of the Temporary Safety Provider, the parent should accompany the county child welfare worker to the home of the Temporary Safety Provider whenever possible.
If the county child welfare services agency determines that the Temporary Safety Provider is not suitable, another Temporary Safety Provider must be identified by the parent. If the parent cannot identify another Temporary Safety Provider, temporary custody of the child must be taken and a juvenile petition requesting non-secure custody must be filed by the county child welfare services agency conducting the CPS Assessment.	

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Use of TPSA with Parents & Caretakers

This person is legally responsible for the health and welfare (care) of the juvenile Is the person the (unless parental rights were terminated). parent (birth or adoptive), A Safety Assessment must be completed with this person. legal guardian or legal If a Temporary Parental Safety Agreement (TPSA) is needed, this person must custodian? engage in the development of the TPSA. This person should initial all fields and sign the TPSA with the county child welfare agency. NO This person is defined by statute as a caretaker. is the person an adult member of the If the juvenile resides in the home with this person or if the household where the child allegations pertain to this person, a Safety Assessment resides? This includes: must be completed regarding the actions of this person. stepparents, foster parents, and This person cannot enter into a Temporary Parental any other adult living Safety Agreement with the county child welfare agency. in the home This person can participate in the development of a Safety YES Plan and sign the Temporary Parental Safety Agreement as Other. NO If deemed Safe, or Safe With a Plan, and the Plan does YES not require restriction of access of this person to the Is the adult (inclusive juvenile, this person could continue to provide care for the of persons connected by blood as juvenile while the agency continues the assessment, well as by marriage) entrusted** including attempts to locate and engage the parent. with the juvenile's If Safe with a Plan requires any restriction of access of this care? person to the juvenile or the Safety Assessment is Unsafe and the parent is not available to identify an alternate provider, the agency must pursue custody of the juvenile. NO is the person in the role of a house parent or cottage parent who has primary responsibility for supervising a juvenile's health and welfare This person is defined by statute as a in a residential child care facility or residential educational caretaker. Refer to: Reports Involving facility, or any employee or volunteer of a division, institution, Residential Setting in Intake Policy. or school operated by the Department of Health and Human Services? This person is NOT defined by statute as a caretaker.

** responsible for the health and welfare of a juvenile or having a significant degree of parental-type responsibility for the juvenile. Circumstances to be

considered: The duration and

- frequency of care provided,
- The location in which that care is provided, and
- The decisionmaking authority granted to the adult.

Protocol – What you must do

Interviews during the CPS Assessment must be conducted in the sequence least likely to cause further risk to the alleged victim, or there must be documentation that reflects the rationale for the sequence in which the interviews were conducted.

INITIAL CONTACTS WITH HOUSEHOLD MEMBERS

Face-to-face interviews with the parents or primary caretakers with whom the child resides must:

- Be conducted the same day the child is seen; or
- There must be documentation to reflect diligent efforts made or rationale for delaying the interview that does not compromise the safety of the child.

Face-to-face interviews with non-primary caretakers (family or friends) known to be living in the child's household must:

- Be conducted within seven calendar days of initiating the CPS Assessment; or
- There must be documentation to reflect efforts made.

During the initial face-to-face contact with the parent(s)/caretaker(s), the county child welfare worker must:

- Discuss the allegations
- Communicate that the CPS Assessment must be completed within 45 calendar days of the date of the report;
- Provide a written explanation (e.g., a brochure) of the CPS
 Assessment response (<u>Family Response or Investigative Response</u>).
 The county child welfare worker must also verbally explain MRS and potential case decisions;
- Assess the safety of all child(ren);
- Assess ongoing risk;

Guidance – How you should do it

Family-centered practice and the concept of involving parents and their formal and informal supports in decision-making throughout service provision can be challenging at times. It is important to remember that every interaction with the family and their supports is an opportunity to make a connection. Take the time to engage the family and the individuals that comprise the family's support network. Recognize their strengths, help with transitions, provide choices, pay attention to the words used when interacting with families, and try to act as a change agent rather than an authority figure. Family members and their supports should be made to feel their involvement and participation throughout the life of the case is crucial and that their feedback is valued.

Protocol – What you must do

- Assess child well-being and family well-being; and
- Ascertain family strengths and needs using SEEMAPS or equivalent.

When this includes the children of an additional family unit living in the same home, a separate report and assessment must occur.

CONTACTS IN ASSESSMENTS WITH ALLEGATIONS OF DOMESTIC VIOLENCE Separate interviews must be conducted with the non-offending parent/adult victim and alleged perpetrator of domestic violence. The non-offending parent/adult victim must never be placed in danger by having to be interviewed, develop safety plans, or meet with the perpetrator of violence against him or her.

Information obtained from the non-offending parent/adult victim or children that may jeopardize the safety of the child or the non-offending parent/adult victim must not be shared, with the alleged perpetrator of domestic violence. Information shared, including information that may seem inconsequential, such as information about the non-offending/adult victim's whereabouts and/or schedule if he or she has left the home/relationship, can place the child and non-offending parent/adult victim in grave danger.

Guidance – How you should do it

Interviewing non-primary caretakers living in the home is important because these individuals may have knowledge of the allegations through observation or they may have a significant relationship with the child. Except in very unusual circumstances, everyone living in the household should be interviewed or there should be documentation to reflect efforts made. One example where this might not be appropriate would be in a transient shelter.

ASSESSMENT INTERVIEWS WITH NON-OFFENDING PARENT/CARETAKER The Non-Offending Parent/Adult Victim Domestic Violence Assessment Tool (<u>DSS-5235</u>) contains scaled assessment questions and should be used to support the determination of safety and risk factors.

The inability to speak with the non-offending parent/adult victim alone may be an indication of the level of control the perpetrator of domestic violence exerts over the family and an indication of high risk.

When interviewing the non-offending parent/adult victim of domestic violence:

- Explain the process of the CPS Assessment;
- Provide an assurance that the children's safety (as well as theirs) is the goal of the CPS Assessment. Provide an assurance that the alleged perpetrator of domestic violence will not be confronted with the source of information, or any information concerning their safety plan that is shared (within the limits of confidentiality);
- Explain that they will be provided with referral information regarding safety for them and the children; and
- Use questions to gain information regarding the history of domestic violence, such as:

Protocol – What you must do	Guidance – How you should do it
	 Their history of seeking help Their plan for the children and himself or herself The frequency/intensity of the domestic violence If their partner has ever used physical force on him or her (pushed, pulled, slapped, punched, or kicked), If he or she has ever been afraid for the safety of their children The presence of relatives or friends may affect disclosure and safety. Information concerning resources and referrals to services should immediately be given to the non-offending parent/adult victim and children (as appropriate). ASSESSMENT INTERVIEW WITH THE ALLEGED PERPETRATOR Ask the alleged perpetrator of domestic violence about: Their relationship with the non-offending parent; Parenting and child impact; and Safety and well-being of the children.
POSTPONEMENT OF THE ALLEGED PERPETRATOR INTERVIEW When the interview with the non-offending parent/adult victim and the completion of the Safety Assessment indicate safety and the risk of harm is high, the county child welfare worker and supervisor may delay interviewing the alleged perpetrator, documentation must reflect: • What steps were taken to identify the risk of harm to the child; and • The reasons for the postponement. Once safety is assured, the required face-to-face interview must be conducted.	ASSESSMENT INTERVIEW OF ALLEGED PERPETRATOR The Domestic Violence Perpetrator Assessment Tool (DSS-5234) contains scaled assessment questions and should be used to support the determination of the safety and risk factors. This will: • Help to protect the county child welfare worker; and • Lessen the risk for children and the non-offending parent/adult victim.

Protocol – What you must do	Guidance – How you should do it
	The interview with the alleged perpetrator affords the opportunity to
	observe and document behaviors relative to the allegations, both
	positive and "concerning." This observation supplements information
	obtained from:
	 Police reports;
	 Criminal records;
	 Hospital/medical records;
	 The child(ren); and
	The non-offending parent/adult victim.
	It is important to note that the alleged perpetrator may attempt to: • Present as the "victim";
	 To charm the county child welfare worker;
	 Gain control of the interview; and/or
	 Deny any domestic violence, insisting that the relationship is "perfect."
	During interviews with the perpetrator, the county child welfare worker should:
	 Focus on information from third party reports such as law enforcement, medical providers, or the Administrative Office of the Courts;
	 Follow up on legal accountability and/or treatment and other service referrals for the alleged perpetrator;
	 Convey to the alleged perpetrator that based on what
	happened (citing as much information as possible without
	compromising confidentiality or safety of the children, non-
	offending parent/adult victim, and/or the reporter) they will be
	required to take steps to stop the violence and ensure that the children are safe;

CPS FAMILY AND INVESTIGATIVE ASSESSMENTS

Protocol – What you must do	Guidance – How you should do it
	 Avoid debates and arguments with the alleged perpetrator. It is
	crucial that the focus of CPS is not to convince the alleged
	perpetrator to admit violent behavior, but to discuss how to
	ensure the child's safety with them; and
	 Set limits within the interview and future interactions and
	document the behaviors that make limit setting necessary and
	their capacity to respect efforts at setting limits.
	their capacity to respect efforts at setting limits.

Protocol – What you must do	Guidance – How you should do it
HOME VISITS A home visit where the alleged victim child resides must: Occur the same day as the victim child is seen (even if the contact and interview of the child occurs in another location); Occur at least once a month with the child in the home during the CPS Assessment; and Include observation and contact with every child living in the home. If the allegations are made against the non-resident parent, a home visit must also be made to that home prior to child visiting that home.	A home visit provides the county child welfare worker the opportunity to assess the safety of the child's living environment and facilitates the observations of family interactions.
Documentation must reflect the above or diligent efforts to accomplish these requirements. The county child welfare worker must not enter a home without at least one of the following: • The permission of the alleged victim child's parent or person responsible (adult) for the juvenile's care; • The reasonable belief that a juvenile is in imminent danger of death or serious physical injury; • The accompaniment of a law enforcement officer who has legal authority to enter the residence; or • An order from a court of competent jurisdiction.	The provision of Child Protective Services, including visiting and interviewing the child in their home with the parent's permission, must not infringe upon any individual's Fourth Amendment rights. Efforts to secure voluntary consent should never be coercive. The CPS Assessment worker should explain their role and express the desire to interview the child and to tour the home and property to assess safety, risk, and the strengths and needs of the family. While a complete home assessment includes a tour of all areas where the child sleeps, eats, and plays, considerations of county child welfare worker safety may not allow the tour to occur.

Guidance – How you should do it
The home visit also supports the identification of resources within the neighborhood or community and the family's access to these resources. The American Academy of Pediatrics and the Centers for Disease Control and
Prevention provide guidance that an infant is defined as 0-12 months of age. For a handout on Healthy Child Development please visit: https://www.cdc.gov/ncbddd/childdevelopment/positiveparenting/pdfs/infants-0-1-w-npa.pdf
For information regarding sleep-related infant deaths and recommendations to reduce the risk of occurrence, please refer to the American Academy of Pediatrics policy statement at: <u>Updated 2016 Recommendations for a Safe Infant Sleeping Environment.</u>

Protocol – What you must do

NON-RESIDENT PARENT

The county child welfare services agency must contact any non-resident parent who does not live in the home where the child neglect, abuse, and/or dependency allegations are being assessed to get their input on the allegations and the overall safety and risk level in the home.

If the non-resident parent cannot be located, the record must include documentation showing the diligent efforts made to locate.

If contact with the non-resident parent involves a safety threat and/or risk of harm to the child or to the resident parent/caretaker, the county child welfare services agency must:

- Specify and verify the safety threat and/or risk of harm;
- State the reason(s) why contact is not in the best interest of the child and/or resident parent's/caretaker's safety;
- Document the concerns and that the decision was reviewed and approved by a supervisor/manager;
- Non-Resident Child and Non-Resident Child's Parent/Caretaker

There may be circumstances in which a parent has a child who does not live in the home where the child abuse, neglect, and/or dependency is alleged.

If the child was present during alleged incidents of child abuse, neglect, and/or dependency, the child must be considered a victim child and the child and his/her parent/caretaker must be interviewed within the statutory time requirements.

If it is known that the child visits the home but was not present during the alleged incidents of abuse, neglect, and/or dependency, the child and their parent/caretaker must be interviewed within 7 calendar days of initiation, or prior to a visit, and their safety assessed in the home where the allegations occurred as a part of the CPS Assessment.

Guidance - How you should do it

Discuss with the non-resident parent the level of their involvement with the child and discuss if relatives may be a resource for the child. If the non-resident parent or the family is not involved in the child's life, it may be beneficial to ask what it would take for them to become involved.

The resident parent may report that the non-resident parent has not been involved with the child to limit the non-resident parent's interactions in the CPS Assessment. This may provide a good opportunity to discuss the parents' relationship with each other, as well as information about the non-resident parent's last contact with the child and what the quality of the contacts has been. The child may also be able to report on their own relationship with the non-resident parent, and the contacts.

A non-resident child and non-resident child's parent/caretaker may have important information related to the safety of the resident children. A decision for the non-resident child to have limited or no visitation with a parent may be due to safety risks or threats in the home. It is the responsibility of the nonresident child's parent/caretaker to protect the child and ensure his/her safety.

Protocol – What you must do	Guidance – How you should do it
If the county child welfare services agency determines that a petition is needed for the protection of the children living in the home where the child abuse, neglect, or dependency occurred, the legal stability of the non-resident child's living arrangement must be assessed.	
 COLLATERAL CONTACTS At least two collateral contacts (people significant to the case) must occur during the CPS Assessment. As a part of a thorough CPS Assessment, the county child welfare services agency must: Contact all the collateral information sources identified by the family prior to making a case decision; Contact any collaterals identified on the CPS Structured Intake Form. These contacts must be made prior to making the case decision. An interview with all persons named at the time of the report as having information relevant to the CPS Assessment must occur; and Contact other persons or agencies known to be currently involved with the family or known to have knowledge of the situation. 	Collateral contacts should be completed early during the assessment as the information gained should be used to help inform the case decision. Collateral contacts should be people that have significant knowledge of and contact with the family and child(ren), so they are able to answer questions related to the parent's ability to provide a safe home for the children.
If any of the above required contacts did not occur, there must be documentation regarding why the contacts did not occur.	
CONTACTS IN ASSESSMENTS WITH ALLEGATIONS OF DOMESTIC VIOLENCE Contact with collateral:	CONTACTS IN ASSESSMENTS WITH ALLEGATIONS OF DOMESTIC VIOLENCE
 Information obtained from the non-offending parent/adult victim or children that may jeopardize the safety must not be shared; Interviews with collaterals (neighbors, teachers, and extended family members) are required and must be conducted with the understanding that their personal safety is a consideration that may affect their willingness to discuss the abuse/violence occurring within the family; Written demands for information as provided for in N.C.G.S. §7B-302(e) must be utilized if needed by the county child welfare services agency to acquire confidential 	Collateral contacts being unaware of the occurrence of violence does not mean that it is not happening (domestic violence usually occurs in private and collaterals will not always be aware of the violence), and the case decision will not be based solely on information obtained from collateral contacts.

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Protocol – What you must do	Guidance – How you should do it
information from domestic violence programs and other collateral information sources.	
FOLLOW-UP VISITS & CONTACTS WITH THE FAMILY	
When the child(ren) are not interviewed during initiation, the county child welfare worker must continue to make efforts to interview the child(ren). This interview must be conducted as soon as possible and before the case decision is made.	
If face-to-face interviews with the parent(s) or primary caretaker(s) with whom the child resides are not conducted the same day the child is seen, the county child welfare worker must continue to make efforts to interview the parent(s) or primary caretaker(s). These interviews must be conducted as soon as possible and before the case decision is made.	
If face-to-face interviews with non-primary caretakers known to be living in the child's home are not conducted within 7 calendar days of initiating the CPS Assessment, the county child welfare worker must continue to make efforts to interview these non-primary caretakers. These interviews must be conducted as soon as possible and before the case decision is made.	
ONGOING CONTACTS The frequency of ongoing face-to-face contact with the child(ren) and parent(s)/caretaker(s) must be based on the safety and risk to the child(ren). Face-to-face contact with the victim child(ren) and parent(s)/caretaker(s) must occur at a minimum of twice a month and at least 7 calendar days apart with additional visits as needed to ensure the child's safety. The interview with the child(ren) must address safety and be separate from the parent/caretaker for part of the contact.	
Documentation must support the frequency of face-to-face contact.	

Protocol – What you must do Guidance – How you should do it The county child welfare services agency must meet with the parents and the child(ren) Ongoing contact with the family and significant others throughout the CPS Assessment to: is critical in monitoring the child's safety and in knowing which services are most relevant. Ensure the safety of the child; Assess ongoing risk; Monitor the effectiveness of the safety intervention; Assess progress toward addressing the safety threat or risk; If information has not already been obtained and documented in the case file, the agency should Monitor child well-being and family well-being; and continue to inquire, at least once a month, about: Ascertain family strengths. Any absent parent; and Extended family members or other extended Every contact with a family member must: social networks. • Include visual observations of each person, their behavior, and the environment, especially related to safety or risk; and From the OSRI: Describe specific interactions with and between each family member. If the child is older than an infant (0-12 months), the county child welfare worker must see the child alone The county child welfare worker must communicate promptly to the parent(s)/caretaker(s) for at least part of each contact. verbally or in writing: • Whenever a decision is made to extend the time to complete a CPS Assessment beyond 45 calendar days; and The reason for the extension. American Indian Child / ICWA The county child welfare services agency must inquire if the child(ren) is a member of an American Indian tribe or is eligible for membership. All assessments Substantiated or found to be Services Needed and transferred for In-Home Services must document there was an inquiry about a parent/caretaker's American Indian ancestry. If any American Indian ancestry is indicated, the ICWA checklist (DSS-5291) must be completed.

Guidance – How you should do it

Two-Level Decision Making/Role of the Supervisor

Protocol – What you must do	Guidance – How you should do it
CASE STAFFING/SUPERVISION	CASE STAFFING/SUPERVISION
The social work supervisor and assigned child welfare case worker must staff each assessment case:	Case staffing can occur in various forms. The

• Frequently enough to ensure the safety of all victim children, but at a minimum of once every other week; and

• Whenever there is a change in circumstances that impacts safety and/or risk to a child(ren).

Staffing must cover but not be limited to:

Risk of maltreatment;

• Safety and Temporary Parental Safety Agreement, if in place;

Family home environment;

Family's strengths and needs;

Child well-being, parent well-being, and family well-being;

Progress toward addressing any safety threat or risk; and

Review of the ongoing family and collateral contacts.

Two-level decisions/reviews must occur on every CPS Assessment at the following times:

When the Risk Assessment and Strengths and Needs Assessment are completed;

• Prior to initiating or terminating the use of a Temporary Safety Provider;

 At completion of the Safety Assessment and prior to implementation of a Temporary Parental Safety Agreement;

• Before modification of a Temporary Parental Safety Agreement;

Regarding diligent efforts to locate a child/family and when these efforts can end;

At case decision;

Prior to filing a petition; and

• Whenever there is a change in circumstance that impacts the safety and/or risk to a child(ren).

Two-level decisions/reviews must occur within the context of a staffing between the county child welfare worker and a county child welfare supervisor at a minimum.

Case staffing can occur in various forms. The focus of case staffing is to ensure that the case child welfare worker follows North Carolina child welfare policy, addresses family needs, and monitors risk, safety, and family progress. Supervision provides coaching and support to the county child welfare worker. This may be accomplished through an office meeting but could also occur when a supervisor attends a home visit or other family meeting with a child welfare worker.

To ensure that every case includes all required documentation and two-level decision making, each county child welfare services agency should develop a method to indicate supervisory review of the case file for compliance with policy and protocol.

CPS FAMILY AND INVESTIGATIVE ASSESSMENTS

Two-Level Decision Making/Role of the Supervisor

Protocol – What you must do	Guidance – How you should do it
To dispose of the maltreatment allegations, enter contributory factors, review assessment results	
(Safety Assessment, Temporary Parental Safety Agreement, Risk Assessment, Strengths & Needs),	
review RIL information and to document the disposition/case decision date and a summary of case	
closure activities a Second Level Decision in NC FAST must be submitted. Signatures of the county	
child welfare worker and supervisor are required if the CPS Assessment Documentation Tool is not completed in NC FAST.	
The case supervisor must review every CPS Assessment case file for compliance with policy and protocol.	

Protocol – What you must do

The Child Medical Evaluation Program Medical has 3 main components:

- 1. Administrative office staffed by social workers and medical providers who are a resource for accessing available consultations during CPS Assessments
- 2. Oversight of Child Medical Evaluation consultations completed by rostered providers
- 3. Oversight of Child and Family Evaluations completed by rostered providers

The Child Medical Evaluation Program (CMEP), can be utilized, when appropriate, as a component of a thorough CPS Assessment for alleged victims of neglect, abuse or dependency for children age birth to 18 years old. County child welfare agencies can consult with the CMEP and request a CME for any case open in CPS Assessments (regardless of track), that in their determination would assist them with the case decision.

Requesting a CME or CFE does not negate the county child welfare agency's responsibility to follow interviewing protocols required by CPS Assessment policy. See Initiation and Follow-Up Visits & Contacts with the Family.

A trauma-informed, developmentally appropriate medical interview is a standard component of CMEs and CFEs for children older than three years of age.

Guidance - How you should do it

Refer to "Child Medical & Child/Family Evaluation Program" in Cross Function Topics in the NC Child Welfare manual for additional guidance when working with Special Population.

CMEP is funded by NC DSS to maintain a roster of medical providers that are qualified to perform medical evaluations of child maltreatment. The CMEP administrative office (919-843-9365) is available to provide consultation to county child welfare agencies on a case-by-case basis.

A CME or CFE is provided free of cost to the family and county child welfare agency, provided there is appropriate documentation, and there is a signed Consent/Authorization for Child Medical & Child/Family Evaluations (DSS-5143) is completed. Protocol for obtaining the consent is provided at the end of this section.

The CMEP Administrative office has staff that can help to:

- Answer questions regarding medical issues or a need for CME.
- Provide a 2nd opinion radiology review for the purposes of better informing a CMEP medical provider's findings.
- Review medical records due to conflicting medical opinions.
- Provide an opinion on a potential medical child abuse case.

A Child Medical Evaluation (CME) is:

- An outpatient medical evaluation of suspected child maltreatment.
- Performed at the request of CPS during an open CPS Assessment.
- Provided by a qualified provider rostered with the North Carolina Child Medical Evaluation Program (CMEP) (https://www.med.unc.edu/cmep/).

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CME is further defined and described by Medicaid and Health Choice Clinical Coverage Policy No: 1A-5: Child Medical Evaluation and Medical Team Conference for Child Maltreatment.

Depending on how the county child welfare agency's community coordinates its response to alleged child maltreatment, the medical interview may be conducted by a rostered CMEP provider or a professional interviewer that works in conjunction with that the medical provider. Regardless of who conducts the interview, details from it help the medical provider understand the level of concern for maltreatment and the treatment plan to ensure the child's well-being needs are met. The purpose of the medical interview is to assist with reaching the appropriate medical diagnosis and treatment plan for the child – not to validate or dispute the allegations.

To prepare for the CME the child welfare worker should:

- Complete referral information required by CMEP rostered provider (this includes the DSS-5143, Consent/Authorization for Child Medical & Child/Family Evaluations).
- Prepare the family by explaining the reason for the referral, purpose of the CME and describing what the child and family can expect from the appointment.
- Attend and /or participate virtually in the appointment for the CME and provides the following (if applicable) to inform the medical evaluation:
 - a timeline of events (to include history of supervision)
 leading up to the alleged maltreatment
 - external medical records
 - o digital images of injuries
 - description of the scene and potential mechanisms of injury

CHILD MEDICAL EVALUATION PROGRAM

Below is a list of circumstances where the local child welfare agency must refer children for a Child Medical Evaluation. Policy indicates when overrides are allowed.

Children 1 - 3 years old

The local child welfare agency <u>must</u> refer children with the following **four** circumstances for a CME.

1. Children under the age 1 or are pre-cruising with a Sentinel Injury

These children must receive a CME including but not limited to when:

- The child has been hospitalized or already seen by a non-CMEP rostered medical provider for the injuries.
- The reporter is a medical provider.

Note: For these children, there is no override of this requirement.

- **2.** Children that are: 3 years-old and under; that are non-verbal; or that appear developmentally delayed; who, upon assessment or as reported by a medical provider, have or have concerns for:
 - Abusive head trauma (previously referred to as "Shaken Baby Syndrome")
 - o Bruises:
 - patterned bruises
 - bruising in atypical areas such as ears, torso, backs of arms/legs, genitalia, buttocks and/or neck
 - multiple bruises from a single injury
 - petechial bruising (ruptured blood vessels, looks like tiny pinpoints of bleeding)
 - any bruising in a child who is pre-cruising
 - Injuries to the head, including bruises

Definition of **Sentinel Injury**:

Visible, poorly explained small injuries such as a bruise on any part of the body or intraoral (mouth) injury in pre-cruising child often from abuse and can precede more serious abuse

"Cruising" means the child can pull to a stand and take a few steps holding onto something. Children typically learn to do this between 8 and 11 months of age.

A child with a small bruise from abuse may have severe internal injuries, so additional medical screening is necessary. Medical screening is performed to detect additional injuries and to rule out conditions that can cause easy bruising such as a bleeding disorder.

Examples of **Sentinel Injures**:

- bruises, regardless of size or color of bruise, anywhere on the body
- injuries inside and outside of the mouth (e.g., bruising to tongue, cuts in mouth)
- broken blood vessels or red spots in the eyes (e.g., subconjunctival hemorrhages)

- o Intentional, poorly explained or unexplained burns
- Fractures that are inflicted, poorly explained and/or unexplained
- Are a sibling, of any age, of a child that has suffered a "near fatality" as a result of alleged abuse or neglect
- Been hospitalized for concerns of maltreatment
- Malnutrition or Failure to Thrive
- Factious Disorder Imposed Upon Another (medical child abuse)
- Chronic medical problems with repeated concerns for medical neglect
- sexual abuse; this includes (but is not limited to): fondling, penetration of any kind, exposure to pornography, grooming behavior, and human trafficking.

Note: Written documentation from a rostered CMEP provider stating that a CME is not necessary can override this requirement for section 2. Documentation must indicate that the child has already obtained a complete medical evaluation for the concerns and/or no additional medical evaluation is needed.

- **3.** Children that are: 3 years-old and under; that are non-verbal; or that appear developmentally delayed; who live with a child that has, during the current CPS assessment:
 - o obtained a serious injury (including sentinel injuries)
 - a sibling that died as a result of suspected abuse or neglect
 - been placed outside of the home due to physical or sexual abuse
 - o tested positive for a sexually transmitted infection (STI)

Note: Written documentation from a rostered CMEP provider stating that a CME is not necessary can override this requirement for section 3.

Bite marks and atypical bruises can be signs of child maltreatment, especially if the injures are unexplained, poorly explained or have an explanation that does not appear plausible.

This includes injuries requiring medical attention that:

- Appear non-accidental
- Are not witnessed
- Care was delayed
- Are unexplained, poorly explained or have an explanation that does not appear plausible; for example:
 - The history of the injury is inconsistent with the child's developmental skills or inconsistent with the severity of the injury.
 - The injury is blamed on the actions of the child, a sibling/other child or a pet.
 - Parent/caregiver's account of the injury continues to change, none of which is consistent with the injury.

Definition of **Factious Disorder Imposed Upon Another** (formerly known as Munchausen Syndrome by Proxy) is the DSM-5 psychiatric disorder associated with caretakers who commit medical child abuse.

Documentation must indicate that the child has already obtained a complete medical evaluation for the concerns and/or no additional medical evaluation is needed.

4. Any child that has suffered a "near fatality" as a result of alleged abuse or neglect.

Note: For these children, there is no override of this requirement.

Children 4 years old and Older

If a CME is not obtained for cases involving the following, child welfare documentation must support, why that decision was made.

Children who are **4 years old and older** who during the assessment or as reported by a medical provider, where the following allegations are noted:

- abusive head trauma (previously referred to as "Shaken Baby Syndrome")
- bruises:
 - patterned bruises
 - bruising in atypical areas such as ears, torso, backs of arms/legs, genitalia, buttocks and/or neck
 - multiple bruises from a single injury
 - petechial bruising (ruptured blood vessels, looks like tiny pinpoints of bleeding)
- Injuries to the head including bruises
- · intentional, poorly explained or unexplained burns
- fractures that are inflicted, poorly explained and/or unexplained
- been hospitalized for concerns of maltreatment
- malnutrition or Failure to Thrive
- Medical child abuse (formerly known as Munchausen Syndrome by Proxy) or when a caregiver falsifies or induces a child's illness

The Child Abuse and Treatment Act (CAPTA) defines a "near fatality" as an "act that, as certified by a physician, places the child in serious or critical condition."

A CME may continue to be needed after the acute needs are evaluated and addressed by a medical provider.

A disability which necessitates increased physical contact, limits the child's ability to defend them self, limits a child's social contact outside the living situation, or increases the child's dependency on the caregiver for survival that increases the child's risk for maltreatment. The child welfare agency should consider a CME for children with a physical or developmental disability. See "Enhanced Practice for Working with Special Populations" in Cross Function.

If uncertain, the county child welfare worker should consult with the CMEP administrative office and/or a local provider rostered with CMEP to determine if a CME is needed.

Training Resource: to learn more about medical conditions and child maltreatment visit https://www.ncswlearn.org/default.aspx

leading to unnecessary and potentially harmful investigations or treatment

- chronic medical problems with repeated allegations for neglect improper medical care.
- sexual abuse; this includes (but is not limited to): fondling, penetration of any kind, exposure to pornography, grooming behavior, and human trafficking.

There are other instances in which a CME must be considered as part of the CPS Assessment. This list is not intended to be all-inclusive. A CME can also be used to:

- Determine the plausibility of the parent/caregiver's explanation for an injury
- Evaluating and interpreting developmental delays in children
- Assisting with the interpretation of behavioral concerns and recommending appropriate referrals
- Evaluating untreated or inadequately treated medical conditions which have had a negative impact on the child's overall health or physical development
- Diagnosing and interpreting sexually transmitted diseases in prepubertal and post-pubertal children

CHILD AND FAMILY EVALUATION

A CFE must be considered if the county child welfare worker has questions about:

- Significant delay in the child's developmental skills;
- Children affected when one parent abuses the other;
- Sexual contact between children initiated as a CPS assessment for parental supervision issues; or

This list is not intended to be all-inclusive. There may be other instances in which a CFE may be considered appropriate as part of the CPS Assessment.

The CFE can also be utilized to:

- Evaluate and interpret developmental delays in children
- Assist with the interpretation of behavioral concerns and determine appropriate referrals
- Establish the impact of parental substance use on the ability to safely parent.

Consent for a CME/CFE

The child welfare agency must obtain consent from the parent/legal guardian for a CME/CFE. If the child is in the custody of the county child welfare agency, the county child welfare agency must obtain authorization for consent from the parent for a CME/CFE, if not authorized by the court, per § 7B-505.1. This is documented by completion of the

§ 7B-505.1. This is documented by completion of the Consent/Authorization for Child Medical/Child/Family Evaluation (DSS-5143).

Consent

The child welfare worker should explain to the family what the consent for the CME (DSS 5143) authorizes.

Consent for the CME/CFE is only needed from one parent; even if the other parent objects.

Interference with a CPS Assessment

Protocol – What you must do

There will be instances when a county child welfare services agency must file an obstruction/interference petition to proceed with the CPS Assessment. The petition must:

 Articulate and verify evidence that the obstruction occurred without lawful excuse and that obstruction interfered with the agency's duty to investigate pursuant to 7B-303.

Although the scope of a hearing on an interference petition does not extend to whether a child is in fact abused/neglected/dependent, the allegations of the report must meet the criteria for A/N/D.

Obstruction of or interference with the CPS Assessment includes:

- Refusing to disclose the whereabouts of the juvenile;
- Refusing to allow the agency to have personal access to the juvenile;
- Refusing to allow the agency to observe or interview the juvenile in private;
- Refusing to allow the agency access to confidential information and records upon request;
- Refusing to allow the director/agency to arrange for an evaluation of the juvenile by a physician or other expert; or
- Other conduct that makes it impossible for the director/agency to carry out the duties necessary to make a thorough assessment of the safety and risk of the children.

Guidance - How you should do it

When a person or entity interferes with the CPS assessment process, it is the worker's obligation to adequately explain the need to thoroughly complete the assessment to ascertain the safety and wellbeing of the child. Often, having a rational, non-threatening but frank discussion with the family or organization impeding the CPS assessment can result in cooperation. This discussion can center on explaining the child welfare process, emphasizing service provision to the family and explaining that not every child that comes to the attention of a county agency is removed from their families. This discussion is not a bargaining session, as the law is very clear that an order related to obstructing with or interfering with a CPS Assessment is enforceable by either civil or criminal contempt. Rather, the discussion is meant to model the partnership process by listening to and acknowledging fears, understanding feelings, and explaining the need to proceed with the assessment within the provisions of the law.

The provision of Child Protective Services, including visiting and interviewing the child in their home with the parent's permission, does not infringe upon Fourth Amendment rights. Securing parental consent to interview the child is vital; efforts to secure voluntary consent must never be coercive. The county child welfare worker should explain their role and express a desire to interview the child to assess safety, risk, and the strengths and needs of the family. It is important to remember that the county child welfare worker agency's ability to interview children at school or at childcare centers has not been compromised – schools and child care centers are not private residences.

Interference with a CPS Assessment

Protocol – What you must do	Guidance – How you should do it
Filing the Detition, Obstruction of an Interference with Invention Investigation	Con "File a Potition Obstruction of ar Interference with Invenile
Filing the Petition: Obstruction of or Interference with Juvenile Investigation	See "File a Petition, Obstruction of or Interference with Juvenile Investigation" in Cross Function Topics the NC Child Welfare manual.
A county child welfare services agency can file a petition at any point during	
the CPS Assessment process if any person obstructs or interferes with the	The debate regarding parental rights versus the provision of Child
CPS Assessment. The county must name the person as a respondent and	Protective Services is an issue that has existed for some time. The
request from the court an order directing that person to cease such	Fourth Amendment to the U.S. Constitution reads as follows, "The
obstruction or interference using forms:	right of the people to be secure in their persons, houses, papers, and
 Obstruction of or Interference with Juvenile Investigation (form 	effects, against unreasonable searches and seizures, shall not be
AOC-J-120); and	violated, and no warrants shall issue, but upon probable cause,
 Juvenile Summons and Notice of Hearing for Obstruction of or 	supported by oath or affirmation, and particularly describing the place
Interference with Juvenile Investigation (form AOC-J-121).	to be searched, and the persons or things to be seized."
The person obstructing the CPS Assessment is not limited only to a parent or	Despite best efforts to engage in family-centered practice, there will
family member.	be instances where a county child welfare services agency must file an
	obstruction or interference petition to proceed with the CPS
If the court finds that there was obstruction or interference, the court will	Assessment. If the family or person interfering with or obstructing the
issue an Ex Parte Order to Cease Obstruction of or Interference with Juvenile	assessment is still unwilling to cooperate, they should be informed
Investigation (form AOC-J-122).	(again, in a rational and non-threatening manner) of the law and the
	potential outcomes of the filing of a petition in court.
The reporter's identity remains confidential. However, the judge may order	
disclosure of the reporter during the hearing.	

Protocol – What you must do

USING THE ASSESSMENT TOOLS

Prior to or at the time of the case decision, the CPS Assessment tool must be documented in NC FAST and the following must be completed:

- The North Carolina Family Risk Assessment of Abuse / Neglect (<u>DSS-5230</u>); and
- The North Carolina Family Assessment of Strengths and Needs (<u>DSS-5229</u>) must be completed during the CPS Assessment.

The North Carolina Family Risk Assessment of Abuse / Neglect (DSS-5230) must be completed on the home of the alleged perpetrator. In cases where both parents are alleged perpetrators and they live in separate homes, a North Carolina Family Risk Assessment of Abuse / Neglect (DSS-5230) must be completed for each home.

The North Carolina Family Risk Assessment of Abuse / Neglect (DSS-5230) and the North Carolina Family Assessment of Strengths and Needs (DSS-5229) must be completed based on all information obtained during the assessment (including information associated with a new report), including:

- Face-to-face interviews with and/or observation of parents, caregivers, others living in the child(ren)'s home, and children; and
- Pertinent collateral contacts.

Prior to or at the time of the case decision, the CPS Assessment case decision must be documented on the Case Decision Section of the CPS Assessment Documentation Tool (<u>DSS-5010</u>) and must:

 Be a shared decision, including at a minimum, the county child welfare worker and the county child welfare supervisor or supervisor's designee or staffing team; Guidance – How you should do it

County child welfare workers must still use their professional judgment and their social work skills when completing assessments and making decisions about the case. These tools do not take the place of complete documentation in the case record.

Determining whether a child is abused, neglected, and/or dependent requires careful assessment of all the information obtained during the CPS Assessment process. In making a case decision, it is important to assess not only that maltreatment has occurred, but also the current safety issues, any future risk of harm, and the need for protection.

USE OF NC FAMILY RISK ASSESSMENT

Items N2. and A2. on the Risk Assessment have ratings for families identified with a history of CPS reports. Occasionally a family comes to the attention of a county child welfare services agency with a number reports within the past year or two. County child welfare agencies should consider additional questions to determine if there is pattern or other factors for assessment prior to a case decision.

Refer to <u>Investigative Assessments</u> or <u>Family Assessments</u> for more guidance regarding case decisions.

Protocol – What you must do	Guidance – How you should do it
Be correct based on the legal definitions (explain the context of the	
abuse, neglect, and/or dependency and how it relates to the child	
maltreatment);	
 Document specific caretaker behavior that resulted in harm to the 	
child(ren) or clarify the absence of risk of harm;	
 Identify the effects of neglect, abuse and/or dependency on the 	
child(ren);	
 Identify the steps taken by the agency and/or parent to protect the child(ren); 	
 Identify the family strengths and needs; 	
Document the need for continued involuntary services to address the	
identified safety issues and future risk of harm to the child(ren); and	
Be made within 45 calendar days for a CPS Assessment, or there must be	
documentation to reflect the rationale to extend the CPS Assessment	
beyond the required timeframes.	
MAKING THE CASE DECISION	
The CPS Assessment Documentation Tool must document answers to the	
following questions:	
 Has the maltreatment occurred with frequency and/or is the maltreatment severe? 	
2. Are there current safety issues? Would the child be unsafe in the home	
where the abuse, neglect, or dependency occurred? (Note: If the	
child(ren) is separated from their parent or access is restricted and that	
separation/restriction continues to be necessary due to safety issues,	
then this question must be answered "yes.")	
3. Is the child at risk of future harm?	
4. Is the child in need of protection?	
To make a case decision to substantiate or find services needed, the answer to	
one or more of the above questions must be "yes." See Family Assessment for	

Protocol – What you must do	Guidance – How you should do it
additional protocol and guidance regarding case decisions. See Investigative Assessment for additional protocol and guidance regarding RIL. Only in unusual circumstances should a supervisor and staffing team change the indicated structured case decision. In those cases, the supervisor must complete the "Rationale for Case Decision/Disposition" to justify the change. When the assessment involves a member of a state or federally recognized American Indian tribe, the DSS-5335 and DSS-5336 must be completed. See Cross Function Topics, Special Legal Considerations and the Indian Child Welfare Act (ICWA), in the NC Child Welfare manual.	
DECSION MAKING IN DOMESTIC VIOLENCE ASSESSMENTS When completing the four questions that are a part of the case decision, the answers to the following questions must be included: Have the children intervened in the domestic violence? (whether the child was injured or not, their direct involvement presents extreme risk) Is there an established pattern of domestic violence that is chronic or severe? Have the children exhibited extreme emotional or behavioral problems, or been diagnosed with mental health conditions such as PTSD, depression, anxiety, or fear because of living with domestic violence? Has there been a coexistence of domestic violence and substance abuse that impedes the non-offending parent/adult victim's ability to assess the level of danger in the home? (substance abuse may exacerbate the violence, increasing risk to the children and non-offending parent/adult victim); Has the non-offending parent/adult victim been threatened or injured in the presence of the children?	DECISION MAKING IN DOMESTIC VIOLENCE ASSESSMENTS For CPS assessments with allegations of domestic violence, every effort should be made to hold the perpetrator of domestic violence accountable for the violence and to only hold the non-offending parent/adult victim accountable for the actions they did or did not take to protect the children. Documentation should reflect the non-offending parent/adult victim's response to offers of help They should be held responsible for failing to protect the children. When domestic violence is the only factor in a family situation, it is not acceptable to substantiate abuse or neglect on the non-offending parent/adult victim solely for the actions of the perpetrator of domestic violence who caused the situation. If, however, the non-offending parent/adult victim has abused and/or neglected the child, such a case decision is appropriate. Only when a non-offending parent/adult victim is given the necessary offers of help and the support system to protect

Protocol – What you must do	Guidance – How you should do it	
 Has the non-offending parent/adult victim been hospitalized for injuries 	themselves and children, then acts contrary to that help and	
resulting from domestic violence?	support, can he or she be substantiated on for failing to protect	
	the children.	
	When making the decision of whether to hold the non-offending parent/adult victim responsible for the abuse, neglect, or dependency of their child(ren), the following factors should be considered: • The non-offending parent/adult victim's history of: • Using domestic violence shelters or programs; • Calling law enforcement; • Utilizing court services for domestic violence protection orders; • Making or attempting to make other arrangements to protect the child, such as taking them to a relative's or friend's house; • Cooperation with past child welfare services and possible motives for lack of engagement, including but not limited to a lack of trust in the child welfare system's ability to keep them or the child(ren) safe; and • Past efforts to protect the child(ren). • The level of risk and safety factors for the child now.	

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Notifications

Protocol – What you must do

The CPS Assessment case decision must be reported in writing to:

- The caretakers or parents alleged to have abused, neglected, and/or rendered the child dependent;
- The primary caretakers or parents with whom the child resided at the time the agency initiated the CPS Assessment;
- Other parents as appropriate;
- Any agency in which the court has vested legal custody;
- The licensing authority as appropriate;
- The RIL, if appropriate,
- The Central Registry (Assessment completion in NC FAST fulfills this requirement); and
- All reporters, including those who reported the same allegations and incidents after the initial report was accepted.

Within <u>five</u> working days of the completion of the CPS Assessment, the reporter must be given written notice of the county child welfare services agency's findings, actions being taken, and the process for requesting a review by the District Attorney of the county child welfare services agency's decision not to file a juvenile petition. If the reporter waives the right to notice or is anonymous, this does not apply.

When a Temporary Safety Provider was utilized, the county child welfare services agency must communicate with them the status of the case and need for the Temporary Safety Provider.

For additional information, please see "Confidentiality" in the Intake section of the manual.

REVIEW BY PROSECUTOR AT REQUEST OF REPORTER

Upon receipt of the county child welfare services agency's decision not to petition the court, the person who made the report has five working days to notify the prosecutor to request a review of this decision. If a review is requested by the person who made the report, the county child welfare services agency must send a copy of the report and a summary of the assessment to the prosecutor within three working days.

Guidance - How you should do it

The county child welfare services agency fulfills the requirement to notify the Central Registry by electronically submitting the Report to Central Registry / CPS Application (DSS-5104) to the North Carolina Division of Social Services. For additional information, see "Central Registry" in Cross Function Topics in the NC Child Welfare manual.

Protocol – What you must do	Guidance – How you should do it
CPS ASSESSMENTS INVOLVING MORE THAN ONE COUNTY Refer to "Jurisdiction" in Cross Function Topics in the NC Child Welfare manual for information on CPS Assessments involving more than one county. An open CPS Assessment must not be transferred to another county. Refer to "Conflict of Interest" in Cross Function Topics in the NC Child Welfare manual for information on providing Child Welfare Services when there is a conflict of interest or a perceived conflict of interest.	
CPS ASSESSMENTS OF OUT-OF-HOME PLACEMENTS Refer to "Jurisdiction" in Cross Function Topics in the NC Child Welfare manual for information on CPS Assessments involving reports of abuse and/or neglect in out-of-home placements.	
MALICIOUS CPS REPORTS A malicious report is one in which the reporter knowingly and willfully makes untrue statements that the juvenile is abused, neglected, and/or dependent. At the completion of the CPS Assessment, if the county child welfare worker states to their county child welfare supervisor that the report was a malicious report, the county child welfare supervisor brings this to the attention of the county child welfare services agency director. In response to a recommendation from the House Interim Committee on Child Abuse and Neglect, Foster Care and Adoptions the Division of Social Services, in collaboration with the North Carolina Association of County Directors of Social Services, procedures have been developed for documenting and tracking malicious reports.	A form has been developed to collect this information entitled, "Documentation of Malicious Reports." The form should be completed at the time that the county child welfare services agency director and county child welfare supervisor meet to discuss the malicious report. The county child welfare worker assigned to the report does not participate in this conference. The form should contain no identifying information about the reporter or the family beyond the information that led the county child welfare services agency to suspect that the report was made maliciously. The form should be easily accessible by the appropriate staff but should never be placed in the child's or family's case record.

Protocol – What you must do	Guidance – How to do it
MEDICAL NEGLECT OF INFANTS WITH LIFE-THREATENING CONDITIONS Evaluating reports of suspected medical neglect of disabled infants with life-threatening conditions, also known as "Baby Doe cases", requires special procedures by county Departments of Social Services (hereafter, DSS). These procedures are an outgrowth of Federal rulings and U.S. Supreme Court cases in the 1980s. These rulings require that county DSS respond to reports of medical neglect of such infants, that the responsibility to report situations of possible medical neglect is clearly communicated to hospital staff, and that procedures for rapid response to such reports are in place and regularly updated.	
Legal Basis A "neglected child" means a person less than 18 years of age as defined in N.C.G.S §7B-101 as, "a minor victim of human trafficking; a juvenile who does not receive proper care, supervision, or discipline from the juvenile's parent, guardian, custodian, or caretaker; or who has been abandoned; or who is not provided necessary medical care; or who is not provided necessary remedial care; or who lives in an environment injurious to the juvenile's welfare; or who has been placed for care or adoption in violation of law." A neglected child is also a disabled infant with a life-threatening condition from whom appropriate nutrition, hydration or medication is being withheld; a neglected child is also a disabled infant under one year of age with a life-threatening condition from whom medically indicated treatment, which in the treating physician's reasonable medical judgement, would be most likely to be effective in ameliorating or correcting such life-threatening conditions, is being withheld, unless in the treating physician's reasonable medical judgement any of the following conditions exist:	
 Infant is chronically ill and irreversibly comatose The provision of medical treatment would merely prolong dying, would not ameliorate or correct all of the life-threatening conditions, or would otherwise be futile in terms of the survival of the infant The provision of medical treatment would be virtually futile in terms of the survival of the infant and under the circumstances the treatment would be inhumane 	
Institution means any public or private institution, facility, agency, group, organization, corporation, or partnership employing, directing, assisting, or providing its facilities to persons who, as a part of their usual responsibilities give care	

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or services to children less than 18 years of age and any hospital or other health care facility providing treatment to	
infants with life-threatening conditions (formerly 10A NCAC 41I.0303(6)).	
These definitions neither limit nor add to the duty of the director of the DSS to receive and assess all reports of medical	
neglect (N.C.G.S.§ 7B-300, N.C.G.S. §7B-301, and N.C.G.S. §7B-302). The specifications in rule were made to clarify the	
special situations involving disabled infants and the institutions in which they may be found at the time a report is	
received.	
SPECIAL PROCEDURES	
Case Assignment	
The medical neglect of disabled infants with life threatening condition, pursuant to <u>Public Law 98-457</u> ("Baby Doe") is	
considered a special type of neglect report and shall be assigned as an Investigative Assessment response.	
Contact with Local Hospitals and Health Care Facilities	
To be prepared before an emergency exists, advanced planning must take place between the county DSS and the hospitals	
or health care facilities. Procedures for coordination and cooperation should be developed and implemented through a	
collaborative effort involving both systems. The procedures should maximize timely responses on the part of the county	
DSS and minimize disruption of activities in the hospital or health care facility.	
Each county director of social services must, at a minimum:	
Contact each hospital or health care facility located in the county that provides treatment services to infants to:	
 Provide the hospital or health care facility with information about the mandatory reporting law that applies 	
to all persons	
Provide the hospital or health care facility with procedures for making a report of suspected or known	
medical neglect to the local county DSS including the name and telephone number of contact persons for	
receiving reports during and after working hours Obtain the name and telephone number of the person in the hospital or health care facility who will act as	
liaison with the local county DSS	
Maintain a current list of hospital and health care facility liaison persons and update the information at least	
annually.	

Conducting a Thorough Investigative Assessment

Because of the complex nature of the medical conditions that an infant might have, medical consultation will be needed in conducting the Investigative Assessment. The hospital or health care facility staff in which the infant is receiving care will, in most cases, be the primary resource for that consultation. In some situations, there will be a need to review medical records and/or obtain an independent examination. Ordinarily, a request would be made of the child's parents to sign a release allowing review of relevant information and/or to allow an independent exam. In the event the parent refuses and/or the hospital or health care facility will not allow access the county director of social services would initiate court action following existing provisions under the Juvenile Code (N.C.G.S. §7B-303, N.C.G.S. §7B-403, and N.C.G.S. §7B-404) for filing a petition.

Collaboration Among Counties

In some instances, a child will be hospitalized in a medical facility in one county and the county of residence is another. A report of suspected medical neglect may be received by either county. In the interest of acting immediately when a child's life may be threatened, the county DSS where the medical facility is located must assume lead responsibility for the Investigative Assessment. Close coordination and cooperation between the two counties are essential. Once the crisis situation is resolved the two counties may decide when it is appropriate to transfer the case to the county of residence for planning and arranging whatever ongoing services may be needed for the child and his family. For more information on jurisdictional issues during the provision of child protective services please refer to Cross Function Topics in the NC Child Welfare manual.

SUBSTANCE AFFECTED INFANT

Child Abuse Prevention and Treatment Act (CAPTA) and Comprehensive Addiction and Recovery Act of 2016 (CARA)

As amended in 2010, CAPTA set forth requirements for states to address the needs of substance affected infants. In 2016, the President signed CARA into law which further amended CAPTA requirements. These two laws require states to have policies and procedures in place to:

• Require health care providers involved in the delivery and care of infants born with and identified as being affected by substance abuse (not just abuse of illegal substances as was the requirement prior to this change),

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withdrawal symptoms resulting from prenatal substance exposure or a Fetal Alcohol Spectrum Disorder (FASD), to	
notify child protective services (CPS) of the occurrence.	
 Ensure the safety and well-being of such infants following their release from the care of health care providers by 	
developing a plan of safe care that addresses the health and substance use disorder treatment needs of both the infant and affected family or caregiver.	
 Report in the National Child Abuse and Neglect Data System (NCANDS) 	
 The number of infants identified as being affected by substance abuse or withdrawal symptoms resulting from prenatal drug exposure, or a Fetal Alcohol Spectrum Disorder; 	
The number of such infants for whom a plan of safe care was developed; and	
 The number of such infants for whom a referral was made for appropriate services, including services for the affected family or caregiver. 	
 Develop and implement monitoring systems regarding the implementation of Plans of Safe Care to determine whether and in what manner local entities are providing referrals to and delivery of appropriate services for the infant and affected family. 	
"Substance Affected Infant" Defined by North Carolina Department of Health and Human Services (DHHS)	
CAPTA requires states to have policies and procedures requiring health care providers to notify the child protective	
services system if they are involved in the delivery of an infant born and identified as being affected by substance abuse	
or withdrawal symptoms resulting from prenatal drug exposure, or a Fetal Alcohol Spectrum Disorder.	
NC DHHS, along with its health care and substance use disorder treatment partners, have developed definitions for such	
infants under the guidance provided by the federal Administration for Children and Families (ACF) and the Substance Abuse and Mental Health Services Administration (SAMHSA).	
In North Carolina, health care providers involved in the delivery and care of such infants must notify the county child welfare agency in the form of a report upon identification of the infant as "substance affected." A "substance affected infant" is an infant that meets one of the following NC DHHS definitions:	
Affected by Substance Abuse:	
 The infant has a positive urine, meconium or cord segment drug screen with confirmatory testing in the context of other clinical concerns as identified by current evaluation and management standards. 	

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OR	
 The infant's mother has had a medical evaluation, including history and physical, or behavioral health assessment indicative of an active substance use disorder, during the pregnancy or at time of birth. Affected by Withdrawal Symptoms: The infant manifests clinically relevant drug or alcohol withdrawal. Affected by FASD: The infant is diagnosed with one of the following: Fetal Alcohol Syndrome (FAS) Partial FAS (PFAS) Neurobehavioral Disorder associated with Prenatal Alcohol Exposure (NDPAE) Alcohol-Related Birth Defects (ARBD) Alcohol-Related Neurodevelopmental Disorder (ARND) OR The infant has known prenatal alcohol exposure when there are clinical concerns for the infant per current evaluation and management standards. As specified in CAPTA, the notification is to ensure that services are provided to the infant and caregiver, but it does not establish a definition under Federal law of what constitutes child abuse or neglect. Furthermore, the requirement for notification should not be construed to mean that prenatal substance use is intrinsically considered child maltreatment. Therefore, while the notification is required, not every report about a substance affected infant will result in a CPS assessment. 	
Plan of Safe Care and Referral to Care Coordination for Children (CC4C) CAPTA requires that every infant "born with and identified as being affected by substance abuse, withdrawal symptoms resulting from prenatal drug exposure or FASD" has a plan ensuring his/her safety following the release from the care of healthcare providers.	
A Plan of Safe Care is required for all substance affected infants regardless of whether the circumstances constitute child maltreatment.	

Substance affected infant" report. To develop the Plan of Safe Care, the county child welfare agency must complete a CC4C referral form that includes a Plan of Safe Care. It must submit the referral to the local CC4C program. During the screening process, a child welfare agency may share confidential information with public and private agencies that are providing or facilitating protective services. In order to comply with confidentiality laws and to ensure that a plan of safe care can be created for every infant, it is important that the CC4C referral be made during the screening of the report and prior to making a determination to screen in or screen out the report. The timing of the referral is critical recause confidentiality laws will prohibit a child welfare agency from making the referral to CC4C if the report has already been screened out and child protective services are no longer being provided. As is the current standard practice, any information that the child welfare agency obtains that is protected by federal regulations should not be disclosed absent a court order or proper client consent. Additionally, the name of the reporter must remain confidential. The components of the Plan of Safe Care should reflect and address the needs of both the infant and the affected family for caregiver through the services available with CC4C. The services include screening for referral to the North Carolina infant Toddler Program (NC ITP) for early intervention services through the local Children's Developmental Services Agency (CDSA). CC4C will work with the family on a voluntary basis to implement the Plan of Safe Care. Intake and Screening of the Report A report that only alleges that an infant was exposed to substances prior to birth does not intrinsically meet the statutory definition of child abuse, neglect, or dependency. To determine whether a report about a substance affected infant should be accepted, the child welfare agency must examine the effect that the substance exposure has had on the infant	Protocol – What you must do	Guidance – How to do it
CCAC referral form that includes a Plan of Safe Care. It must submit the referral to the local CCAC program. During the screening process, a child welfare agency may share confidential information with public and private agencies that are providing or facilitating protective services. In order to comply with confidentiality laws and to ensure that a plan of safe care can be created for every infant, it is important that the CCAC referral be made during the screening of the report and prior to making a determination to screen in or screen out the report. The timing of the referral is critical observation of the protective services are no longer being provided. As is the current standard practice, any information that the child welfare agency obtains that is protected by federal regulations should not be disclosed absent a court order or proper client consent. Additionally, the name of the reporter must remain confidential. The components of the Plan of Safe Care should reflect and address the needs of both the infant and the affected family or caregiver through the services available with CC4C. The services include screening for referral to the North Carolina infant Toddler Program (NC ITP) for early intervention services through the local Children's Developmental Services Agency (CDSA). CC4C will work with the family on a voluntary basis to implement the Plan of Safe Care. Intake and Screening of the Report A report that only alleges that an infant was exposed to substances prior to birth does not intrinsically meet the statutory definition of child abuse, neglect, or dependency. To determine whether a report about a substance affected infant should be accepted, the child welfare agency must examine the effect that the substance exposure has had on the infant and the infant's health and safety. Only reports that meet the statutory definition of child abuse, neglect or dependency can be accepted. The county welfare child agency must refer to the Substance Affected Infant Screening Tool to screen for allega	Therefore, a county child welfare agency must develop a Plan of Safe Care for each infant that is the subject of a	
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initiated when the information gathered is consistent with any of the following:	initiated when the information gathered is consistent with any of the following:	

Protocol – What you must do	Guidance – How to do it
 The infant has received one of the following diagnoses: Fetal Alcohol Syndrome (FAS), Partial FAS (PFAS), Neurobehavioral Disorder associated with Prenatal Alcohol Exposure (NDPAE), Alcohol-Related Birth Defects (ARBD) or Alcohol-Related Neurodevelopmental Disorder (ARND). The infant had a positive drug toxicology or is experiencing withdrawal symptoms. However, if it is known that the drug is a medication prescribed to the mother and is being used appropriately – per the prescribing provider – then the report should not be accepted on that basis alone. This includes medications prescribed for the treatment of opioid use disorders. The mother had a positive drug toxicology at the time of infant's birth AND she is demonstrating behaviors that impact her ability to provide care to the infant. The mother had a medical evaluation or behavioral health assessment that is indicative of an active substance use disorder at the time of the infant's birth AND she is demonstrating behaviors that impact her ability to provide care to the infant. The mother had a positive drug toxicology at the time of the infant's birth AND a review of county child welfare agency history revealed a pattern of substantiations or findings of services needed or a particularly egregious finding that correlates with the allegations. However, a mother's prescribed and appropriate use of medications should not be coupled with county child welfare agency history to justify the acceptance of a report. The mother had a medical evaluation or behavioral health assessment that is indicative of an active substance use disorder at the time of the infant's birth AND a review of county child welfare agency history revealed a pattern of substantiations or findings of services needed or a particularly egregious finding that correlates with the allegations. 	
Annual Data Report Requirements and Monitoring Systems The amended provisions of CAPTA also require that states report additional information through NCANDS and that states develop monitoring systems to ensure that appropriate referrals and services are being provided through the implementation of Plans of Safe Care. To report the annual data requirements and to inform a monitoring system, county child welfare agencies must collect the following data:	

Protocol – What you must do	Guidance – How to do it
The number of substance affected infants for which the agency received notification from a healthcare provider;	
 The number of infants and families for whom the agency developed a Plan of Safe Care; 	
 The number of infants the agency referred to the CC4C for appropriate services; 	
The number of those infants who were accepted for CPS assessment; and	
The number of those infants who were not accepted for CPS assessment.	
The North Carolina Division of Social Services (DSS) will collect this data monthly.	
A DHHS interagency collaborative will meet quarterly to review the data collected by DSS and CC4C, determine gaps and	
needs, develop a plan of intervention and provide technical assistance at the local level.	
SUBSTANCE AFFECTED INFANTS AND THE CHILD WELFARE INTERVENTION	
Medication Assisted Treatment (MAT)	
The use of MAT to treat opioid use disorders is considered the recommended best practice and must be treated as such.	
No county child welfare agency shall discourage the use of MAT by a parent or caretaker through its assessment and case	
planning activities unless otherwise recommended by a substance use disorder treatment professional.	
Abrupt discontinuation of opioid use during pregnancy can result in premature labor, fetal distress and miscarriage.	
Additionally, pregnant women who stop using opioids and subsequently relapse are at a greater risk of overdose and	
death. There is also increased risk of harm to the fetus. Because Neonatal Abstinence Syndrome (NAS) – the common	
term used to represent the symptoms associated with opioid withdrawal in newborns – is treatable, MAT is typically	
recommended by treatment providers over abstinence or withdrawal.	
To counter misinformation about prescription opioid use the International Drug Policy Consortium issued the following	
statement in 2013:	
"Newborn babies are NOT born 'addicted' and referring to newborns with NAS as 'addicted' is inaccurate, incorrect, and highly	
stigmatizing. Portraying NAS babies as 'victims' results in the vilification of their mothers, who are then viewed as perpetrators,	
and further perpetuates the criminalization of addiction. Using pejorative labelsplaces these children at substantial risk of	
stigma and discrimination and can lead to inappropriate child welfare interventions. NAS is treatable and has not been	

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_	rotocol – What you must do	Guidance – How to do it
	associated with long-term adverse consequences. Mischaracterizing MAT as harmful and unethical contradicts the efficacy of	
	MAT and discourages the appropriate and federally recommended treatment for opioid use disorders."	
<u>F</u>	iling of a Juvenile Petition	
A	CPS Assessment involving a substance affected infant does not warrant an automatic filing of a juvenile petition with a	
	equest for nonsecure custody to ensure safety. Under no circumstances should a county child welfare agency remove an	
in	fant without first assessing risk and safety. The county child welfare agency must continue to make reasonable efforts to	
р	rotect the infant in his or her own home and prevent placement as required by law and policy.	
U	sing the Plan of Safe Care During the Child Welfare Intervention	
	/hile the safety agreement and Plan of Safe Care are not intended to be duplicative interventions, they will likely address	
	any of the same processes and issues. The major difference, however, is that the Plan of Safe Care should go beyond	
	nmediate safety factors to address the affected caretaker's need for substance use and/or mental health treatment and	
tł	ne health and developmental needs of the affected infant. Additionally, it should identify the services and supports the	
Ca	aretaker needs to strengthen his or her capacity to nurture and care for the infant.	
C	C4C will implement the Plan of Safe Care with the family on a voluntary basis. However, that does not negate the role	
	ne child welfare worker has in supporting the family, while also assessing risk and safety. CC4C must be contacted as a	
co	ollateral during the assessment. The child welfare worker must continue to follow the policy outlined in Section 1408 –	
In	vestigative and Family Assessments regarding the requirements of an assessment and safety planning.	
1	All components of the Plan of Safe Care may not have been met at the time of case decision; however, the child welfare	
W	orker should have assisted the family in addressing the identified needs, with emphasis on those connected to the	
ir	nfant's safety and well-being. Should the case require CPS In Home Services or Child Placement Services, family service	
a	greements must reflect components of the Plan of Safe Care should they remain relevant to child safety and well-being.	
А	DDITIONAL REQUIREMENTS FOR CASES INVOLVING SUBSTANCE AFFECTED INFANTS	
<u>S</u>	afe Sleeping Arrangements	
D	ue to the increased risk associated with sleep related infant death for substance affected infants, the child welfare	
	orker must encourage the family to arrange for safe and separate sleeping arrangements for the infant. This must be	
d	ocumented in the case record.	

Protocol – What you must do	Guidance – How to do it
For information regarding sleep related infant deaths and recommendations to reduce the risk of occurrence, please refer	
to The American Academy of Pediatrics policy statement at	
http://pediatrics.aappublications.org/content/pediatrics/early/2016/10/20/peds.2016-2938.full.pdf.	
Referral to Early Intervention Services	
Part C of the Individuals with Disabilities Education Act (IDEA) requires that a child under the age of 3 who is identified as	
"being affected by illegal substance abuse, or withdrawal symptoms resulting from prenatal drug exposure" be referred	
for early intervention services.	
In North Carolina, children who are identified as substance affected infants must be screened for referral to the North	
Carolina Infant Toddler Program (ITP) through the local Children's Developmental Services Agency (CDSA) for early	
intervention services.	
Refer to the North Carolina Family Assessment of Strengths and Needs (DSS-5229) S6 - Child Characteristics to screen a	
child for referral to a CDSA.	
Child for referral to a CDSA.	
SAFE SURRENDER	
The CPS Assessment of a safely surrendered infant does not alter any of the requirements to complete a CPS Assessment.	
Initiation on Safe Surrender Cases	
The assigned county child welfare services agency must:	
 Assume custody of the infant and file a petition alleging dependency. 	
 If the infant has not received medical attention, arrange this immediately. Request that a physician evaluate 	
the child, estimate a birth date, and complete a birth certificate with the name "Safe County Name	
Surrender." If an original birth certificate is later found, the safe surrender version will be destroyed.	
 Arrange for placement of the infant. 	
Make reasonable efforts to locate the parents.	
 Initiate contact with law enforcement and request a search of the North Carolina Center for Missing Persons 	
and other national and state resources to determine whether the infant is a missing child.	

Protocol – What you must do	Guidance – How to do it
o If the parent is identified:	
 Efforts must be made to counsel the parent about the relinquishment of the child for the purpose of 	
adoption (DSS-1804) and the benefits of completing the relinquishment on behalf of the surrendered	
child. If the biological parent signs the relinquishment forms, DSS does not have to adjudicate or	
pursue TPR to clear the infant for adoption from that parent. See "Adoption Services" (specifically the	
subsection about Legal Guides) in the NC Child Welfare manual.	
 Inquiries must be made as to the medical history of the mother and father. 	
 A thorough CPS Assessment must be conducted, including an assessment of the safety of other 	
children known to be in the family.	
In situations where the identity of the parent(s) are known by any individual involved, the identity must be included in the	
assessment. An individual who safely surrenders an infant is free from criminal and civil liability. However, this does not	
change the requirement to make reasonable efforts to locate the parents, to prevent placement, and to reunify the family	
after placement.	
The parent does not have to provide information as to their identity.	
Case Decision for Safe Surrender Cases	
All required activities and Structured Decision-Making forms must be completed prior to making a case decision. Absent	
additional allegations, the case decision must reflect a finding of dependency.	
THERE MUST BE DOCUMENTATION IN THE FILE INDICATING THAT THE IDENTITY OF THE	
PARENT(S) IS UNKNOWN AS THIS WAS A SAFE SURRENDER.	

Protocol – What you must do	Guidance – How to do it
HUMAN TRAFFICKING The requirements of a CPS Assessment are not altered when it involves allegations of human trafficking. County child welfare workers must assess the safety and risk of human trafficking victims within the context of North Carolina child welfare policy and practice.	When conducting a CPS Assessment involving allegations of human trafficking, county child welfare workers should assess the circumstances with consideration to the known risk factors and indicators of human trafficking: Risk factors: History of running away or getting kicked out of home; History of homelessness or housing instability;
However, there are additional requirements for all child welfare cases involving confirmed or suspected human trafficking of a child. See "Human Trafficking" in Cross Function Topics in the NC Child Welfare manual for additional protocol and guidance.	 History of sexual abuse; History of physical abuse; History of sexual offense; History of delinquent or reckless behavior (involvement with law enforcement or juvenile justice); History of neglect or basic needs not having been met; History of alcohol or substance use disorder;
The North Carolina Safety Assessment (<u>DSS-5231</u>) and assessment tools are only completed with parents, guardians, custodians, or caretakers. These tools must not be completed with perpetrators who are not a parent, guardian, custodian, or caretaker. In cases where the alleged perpetrator is not a caretaker, the county child welfare worker must assess the parent, guardian, custodian, or caretaker's ability and/or willingness to keep the child safe.	 Current or past involvement in the child welfare system; History of depression/mood disorder; Exposure to domestic violence; Family instability; Excessive absences from school; Identifies as lesbian, gay, bisexual, or transgender (LGBT); Has disabilities, especially intellectual disability; Immigration status; Poverty;
County child welfare workers must collaborate with human trafficking victim organizations and advocates to address the unique safety issues for children who are victims of human trafficking. See list of Service Providers and Other Referrals in Human Trafficking Cases by County.	 Unemployment; and Lack of transportation. Indicators: Visible signs of abuse such as unexplained bruises, cuts, marks; Fear of person accompanying them;

Protocol – What you must do

Special Categories of Cases Requiring a CPS Assessment

When making a case decision on an assessment of suspected
human trafficking, the county child welfare worker must
determine what role the parent played, if any. There must be a
substantiation of both abuse and neglect for a child who is
found to be a human trafficking victim. If the child is found to
be a victim of sexual servitude under G.S. 14-43.13, sexual
abuse must be one of the maltreatment types found. No
perpetrator name is entered on the DSS-5104 in cases where
the perpetrator is not the parent, guardian, custodian, or
caretaker. See the "Central Registry" section of Cross Function
Topics in the NC Child Welfare manual.

Guidance – How to do it

- Wearing new clothes of any style or getting hair or nails done with no financial means to do this independently;
- Exhibit hyper-vigilance or paranoid behavior;
- A young person with a tattoo which he or she is reluctant to explain;
- Frequent or multiple sexually transmitted diseases, STIs, or pregnancies;
- Truancy or tardiness from school;
- Unaccounted for times, vagueness concerning whereabouts, and/or defensiveness in response to questions or concerns.

The following risk factors, indicators and vulnerabilities should be considered for foreign nationals:

- History of trauma, including civil unrest or prolonged community violence;
- Social isolation;
- Lack of legal status (documentation).

These lists may not be inclusive of all risk factors, indicators and vulnerabilities.

The child's home of origin should also be assessed, and the county child welfare worker should consider and/or ask questions about:

- The child or youth's decision to leave home, if applicable;
- Whether the parent/caretaker allowed access by the alleged perpetrator;
- If there was active or passive participation in the trafficking by the parent/caretaker;
- The ability of the parent/caretaker to care for the child;
- The ability of the parent/caretaker to prevent the child or youth from running away; and
- The legal connection of any individual claiming to be a parent, relative, caregiver, or legal custodian to the child. In many cases traffickers will present themselves as a parent, relative, or legal custodian

CPS FAMILY AND INVESTIGATIVE ASSESSMENTS

Protocol – What you must do	Guidance – How to do it
	Additionally, the county child welfare worker should consider the possible
	connection collateral contacts have with the trafficking perpetrator.
	Immediate safety issues may include but are not limited to:
	Access of the trafficker to the child;
	Child or youth's lack of safe housing or a safe place to stay;
	Safety issues in the home of the parent, guardian, custodian, or caretaker; and
	Risk of child or youth running away.

MRS Requirements

The strategies of the Multiple Response System (MRS) impacts CPS Assessments through:

- The ability to assign CPS Assessments to one of two tracks:
 - The Family Assessment; or
 - The Investigative Assessment.
- The requirement for collaboration between CPS and:
 - Work First; and
 - Law Enforcement (LE).

The purpose of the two assessment tracks is to:

- Protect the safety of children in the most severe cases by not treating all reports in the same way, and missing some clear need for immediate action;
- Engage some families in services that could enable them to better parent their children;
- Not overlook vital information about the strengths of the family, the supports they have, and their motivation to change; and
- Better serve many of the families reported to CPS in ways that focus more on helping rather than "punishing" them.

Family-centered practice and the concept of involving parents in decision making throughout service provision is applicable to both Family Assessments and Investigative Assessments. The county child welfare worker must take the time to engage the family, to recognize the family's strengths, to pay attention to the words used when interacting with families, and to act as a change agent by giving the family choices that guide the family with planning and transitions.

Collaboration with Law Enforcement on Investigative Assessments supports:

- Achieving joint efforts in interviewing and ensuring safety of families and children;
- Ensuring an effective working relationship;
- Holding perpetrators accountable for harming children;
- Reducing the number of interviews children experience, thereby preventing and reducing re-traumatization; and
- Enhancing collection of evidence for criminal prosecution.

Collaboration with Work First on all CPS Assessments will impact families through:

Reducing the number of times family members need to repeat the same information;

MRS Requirements

- Involving Work First as a preventative effort;
- Reducing the number of children needing CPS and Permanency Planning services; and
- Preventing recidivism of abuse, neglect, and dependency by providing ongoing services through Work First.

FAMILY AND INVESTIGATIVE ASSESSMENTS: DEFINITIONS AND WHEN TO USE EACH APPROACH

Family Assessment

The Family Assessment track is a response to selected reports of child neglect and dependency using a family-centered approach that is protection-and prevention-oriented and that evaluates the strengths and needs of the juvenile's family, as well as the condition of the juvenile. The Family Assessment track is based on family support principles and offers a much less adversarial approach to a CPS Assessment. The Family Assessment track focuses more on establishing a partnership with the family and less on the authoritarian approach. The goal of this track is to develop true partnerships to ensure safety of the child.

Investigative Assessment

The Investigative Assessment track is a response to reports of child abuse and selected reports of child neglect and dependency using a formal information gathering process to determine whether a juvenile is abused, neglected, or dependent.

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WHEN TO USE EACH APPROACH	
See Intake in the NC Child Welfare manual for more information.	The county child welfare services agency may assign any valid CPS report (abuse, neglect, and/or dependency) to the Investigative Assessment track, if deemed necessary to ensure the safety of the child. The county child welfare services agency may assign any valid CPS report alleging neglect and/or dependency as a Family Assessment except for certain specific neglect cases.

Protocol – What you must do	Guidance – How to do it
SWITCHING APPROACHES/TRACKS All decisions to change assessment response tracks must be done with	A CPS Investigative Assessment may be switched to a Family Assessment
supervisory approval. Documentation in the record must clearly show why such a decision was made to switch approaches and how it helped ensure the safety of the child.	response if the report could have been assigned as such if the true situation was known at CPS Intake.
	Any report initially initiated using a Family Assessment response may be switched to an Investigative Assessment if the report should have been assigned as such if the true situation was known at CPS Intake.
	Any instance in which the child's safety cannot be ensured through the Family Assessment response should be staffed with the supervisor for consideration of switching to the investigative approach. This may be due to lack of parental cooperation or changing circumstances.
	Switching tracks during a CPS Assessment should not be done frequently or without a thorough discussion of the case between the county child welfare worker and the county child welfare supervisor.
	There may be instances during a Family Assessment that require the agency to file a petition with the Juvenile Court to protect the child. The agency is not required to switch to an Investigative Assessment in these cases. A finding of Services Needed would be appropriate to document the
	safety and risk issues and how those safety and risk issues prevent the child from remaining safely in the home.

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Protocol – What you must do

FAMILY ASSESSMENT

INITIAL CONTACT

The county child welfare worker must initiate face-to-face individual interviews with each child within 72 hours or sooner, based on the determination of the response timeframe. The county child welfare services agency must decide with whom to make the initial contact based on the allegations and the situation.

The county child welfare services agency must contact the parent/caretaker to schedule the initial family contact. If the county child welfare services agency is unable to reach the parent/caretaker to schedule the initial family contact, initiation with the child must still occur within the designated timeframe. Initiation with the child(ren) can occur in this situation without scheduling the contact and without the need to switch the assessment track/approach.

When the county child welfare worker is unable to initiate the assessment within the prescribed timeframe, there must be documentation in the case record describing the diligent efforts made and reasons why they were unsuccessful.

For DV cases, refer to DV initiation protocol.

Guidance – How you should do it

The Family Assessment allows much latitude in how assessments are initiated and completed. In using a family-centered approach, the first face-to-face contact on most cases will be with all family members together, followed by individual contact with each child, separate from the parent, caretaker, and/or perpetrator. However, each case should be addressed as unique and distinctive, and the approach should be adjusted to the needs of each family.

Attention should be paid to verbal and non-verbal cues from the child that might lead the county child welfare worker to feel that this child needs to be interviewed in a different setting as well. Each child should be interviewed in the way that will best provide safety and build rapport with the family for future services. As always, safety is the first concern, while keeping in mind the goal of respecting and partnering with parents.

If the CPS report alleges that the children have marks/injuries, the county child welfare worker should observe the marks as a part of the Family Assessment. To remain as family-centered as possible and ensure the parents are engaged in the Family Assessment, this should be done in the presence of the parents if the safety of the child is not compromised as a result.

The Family Risk Assessment of Abuse/Neglect and Family Assessment of Strengths and Needs tools should be introduced to the family during the initial meeting while explaining the Family Assessment process. This will allow the family to be fully informed about the Family Assessment process and what information the agency will use to make the case finding. If a family informs the county child welfare worker that it is

Protocol – What you must do	Guidance – How you should do it
	their desire not to have the tools completed with them, the county
	child welfare worker should use their knowledge of the tools as a
	resource to refer to during the Family Assessment or while explaining
	the case finding. County child welfare workers should not force a family
	to have the tools completed in their presence as this is the family's
	choice. Introducing the tools to the family early in the assessment
	process can also "bring families along" as partners in the Family
	Assessment and reduce opportunities for misunderstanding. It naturally
	follows that the family will be offered the opportunity to sign the
	forms. There is ample space on the tools for this, but no expectation for
	signatures.
FAMILY ASSESSMENT CASE FINDINGS	FAMILY ASSESSMENT CASE DECISION-MAKING
Services Needed - This finding is appropriate when neglect and/or	While the Family Assessment approach is family-centered, the case
dependency was found to have occurred, and where the safety issues and	decision is a decision that rests with the county child welfare services
future risk of harm is so great that the agency must provide involuntary	agency. The family does not have equal decision-making power.
services to ensure the safety of the child. The finding of Services Needed	
must be made, and the county child welfare services agency must continue	In determining severity of maltreatment, consideration should be given
to provide involuntary CPS In-Home Services in every case the agency	to the degree of harm, level of severity, extent of injury, egregiousness,
believes:	gravity, and the seriousness of maltreatment. In determining current
 The family must be involved with services (of any type, provided by 	safety, consider safety issues that exist at the time of making the case
any agency or individual) for the child to safely remain in the home;	decision.
or	
 The child would not be safe if the family ever becomes 	Findings of Services Needed should be made for situations in which the
noncompliant with services.	safety and risk of harm is so great that the agency cannot walk away
	from this family without either providing services or monitoring those
A finding of Services Needed must be made if the answer is yes to one or	provided by another agency or provider. A finding of Services Needed is
more of the questions on the structured CPS Assessment Documentation	appropriate if the answer to the following question is yes: Would the
Tool (DSS-5010) concerning frequency and severity of:	child be at risk of removal if the family discontinued a service identified
Maltreatment;	during the CPS Assessment as necessary to address safety or risk?

Protocol – What you must do

- Current safety issues;
- Risk of future harm; and
- Child in need of protective services.

There must be documentation to support the answers included on the case decision tool.

Any case in which there is a finding of Services Needed must meet the criteria for opening 215, CPS In-Home Services, which includes that "without effective preventive services, the child is at risk of being placed in foster care."

If the decision of the North Carolina Safety Assessment is "Safe", and the findings of the North Carolina Family Risk Assessment of Abuse/Neglect and the North Carolina Family Assessment of Strengths and Needs are both "Low," then the case would not be found "Services Needed," unless there are unusual circumstances. In those cases, the supervisor must complete the "Rationale for Case Decision/Disposition" to justify the change.

Services Recommended - This finding is appropriate when the child was not found to be neglected and/or dependent, and when the safety of a child is not an issue and future risk of harm is not an issue. Some situations in which this finding would be appropriate include, but are not limited to the following:

 When well-being (not safety related) needs were identified and services were recommended during the assessment and the family was engaged in services (either within the agency or in the community), but at no time during the assessment did the potential risk of child maltreatment approach the level that involuntary services would be required; Guidance – How you should do it

In Oct. 2012 the federal government implemented changes to define eligibility for IV-E funding as those children who are "candidates for removal from their homes and placement in foster care." These two criteria must be met:

- The services to be provided during In-Home Services with a decision of Services Needed are ones that will constitute reasonable efforts to prevent removal. In this context, Imminent Risk = Serious Risk = Per Administration of Children and Families, ACF, this is described as: There is serious risk of removal and the county is either pursuing removal or providing services to prevent removal. Without these reasonable efforts to prevent removal, a child may enter county child welfare custody (within the next few weeks to months, not necessarily hours or days); and
- 2. The requirements for "candidacy" must be met by one of the following:
 - A defined case plan that is a written document developed jointly with the parents or guardian of the child that includes a description of the services offered and provided and notes that county child welfare custody is the planned arrangement for the child if risk is not sufficiently reduced (met through In-Home Family Services Agreement);
 - Eligibility determination form (DSS-5120); or
 - Evidence of court proceedings in relation to the removal of the child from the home.

The county child welfare worker should discuss the outcome of the Family Assessment with the family face-to-face after the case finding of

Protocol – What you must do

At the end of the assessment, the risk level is "Low" and there are
no identified safety issues, but the county child welfare worker
recommends voluntary services to assist the family with non-safety
related well-being needs. These services would be voluntary in
nature.

Some situations where this finding would **not** be appropriate include, but are not limited to the following:

- If the agency makes recommendations that, if not completed, would lead to the agency accepting a new report, or would lead the agency to believe that the risk of safety or harm to the child would be impending then the finding should be Services Needed;
- If at some point during the assessment the risk level would have been "Moderate" or higher and the family may have been appropriate for In-Home Services, but services provided during the assessment brought the risk to a lower level, allowing the case to be closed. In this case, the most appropriate finding would be Services Provided, Protective Services No Longer Needed. The agency must document this finding for any service referral deemed appropriate to meet the family's non-safety connected need.

If all the answers to the questions on the CPS Assessment Documentation Tool are "no," then the finding will be either "Services Provided, Protective Services No Longer Needed," "Services Recommended," or "Services Not Recommended."

Services Provided, Protective Services No Longer Needed - This finding is appropriate for all CPS reports of neglect and dependency assigned to the Family Assessment response in which the safety of a child and future risk of harm were at some point in the assessment high enough to require

Guidance – How you should do it

Services Needed has been made. The family should also be notified in writing within seven working days.

Any services recommended (referred or provided) during the assessment should be documented along with the response of the family. Any recommendations made to the family should be explained thoroughly in a face-to-face contact, and the family should be given the option to accept or reject service recommendations. This face-to-face explanation may take place during the assessment.

If the initial assessment indicates a risk level of "Moderate" or higher, and the family receives services which lead to a reduction in the risk level at the close of the assessment, such that involuntary services are no longer needed, the finding should be Services Provided, Protective Services No Longer Needed. However, if the risk level was never "Moderate" or higher and non-safety related referrals are made, the finding should be Services Recommended.

CPS FAMILY AND INVESTIGATIVE ASSESSMENTS

Protocol – What you must do	Guidance – How you should do it
involuntary services, but the successful provision of services during the	
assessment has mitigated the risk to a level in which involuntary services	
are no longer necessary to ensure the child's safety.	
Services Not Recommended - This finding is appropriate for all CPS reports of neglect and dependency assigned to the Family Assessment response in which the safety of the child is not an issue, there is no concern for the future risk of harm to the child, and the family has no need for other non-safety related services.	
For all Family Assessments, the case finding will be reported to the Central Registry (DSS-5104) with no perpetrator information entered.	

Protocol – What you must do	Guidance – How you should do it
INITIATION The interviewing sequence in an Investigative Assessment is:	Efforts should be made to establish rapport with the child and to help the child feel comfortable in disclosing information about himself or herself and family. County child welfare workers should have another adult present when a full body assessment is necessary. During a CPS Assessment, information received may reveal that the perpetrator is not a parent or caretaker. It is still
county child welfare services agency must consider the individuals and allegations involved in each situation and must conduct the interviews in the order that is least likely to increase the risk of harm to the alleged victim child or other children in the home. The child must be interviewed: Individually; and Under no circumstances in the presence of the person or persons alleged to have caused or allowed abuse and/or neglect.	important to interview the alleged perpetrator during the CPS Assessment, if possible. The alleged perpetrator may have information that is vital in helping to determine if the allegation is true. If other evidence indicates the harm was caused or allowed by the parent or caretaker, an interview with the alleged perpetrator may give insight into whether the parents/caretaker provided adequate care and supervision.
For DV cases, refer to <u>DV initiation protocol</u> .	
CASE-DECISION MAKING The findings in an Investigative Assessment must be either substantiated or unsubstantiated.	
To make a case decision to substantiate, the answer to one or more of the following questions must be "yes" to one of the 4 questions on the CPS Assessment Documentation Tool. See <u>Making the Case Decision</u> .	

Protocol – What you must do	Guidance – How you should do it
 When a report of neglect is being completed using the Investigative Assessment track, there are two points to consider when deciding on the case finding: The first decision is to determine if the case decision is to be substantiated; and The second decision for substantiations of neglect is to determine if the neglect is "serious." A definition for "serious neglect," as well as other information regarding the Responsible Individuals List, can be found in Appendix 1, CPS Data Collection in the NC Child Welfare manual. When the Identity of the Perpetrator Is Unknown There are instances when a child has been abused and/or neglected but the identity of the perpetrator cannot be determined. In such situations, there must be a case decision that ensures the ongoing safety of the child and data entries must reflect that the perpetrator is "unknown." 	This scenario should be a rare occurrence. County child welfare agencies are encouraged to consider if there are additional case activities that would help to identify a perpetrator before using this option.
 RESPONSIBLE INDIVIDUAL LIST For case decisions of abuse or serious neglect, the case decision notice to the perpetrator must contain the following (in addition to the <u>Case Closure Notifications</u>): A statement, in accordance with N.C.G.S. §7B-320(c)(3), informing the individual that unless the individual petitions for a judicial review within 15 calendar days, their name will be placed on the RIL; The Judicial Review Petition but no instructions on how to file the petition; and That the North Carolina Department of Health and Human Services may provide information from that list to child caring institutions, child-placing agencies, group home facilities, and other providers of foster care, child care, or adoption services (including the Guardian ad Litem Program) that need to determine the fitness of individuals to care for or adopt children as permitted by N.C.G.S. §7B-311. 	It is permissible for a county child welfare worker other than the county child welfare worker who conducted the CPS Assessment to deliver the case decision / RIL placement notice. In addition to documentation in the file, when possible, it is recommended that the notice include an acknowledgement by the alleged responsible individual that he or she received the case decision / RIL placement notice and the date received. See the RIL section of Cross Function Topics in the NC Child Welfare manual for additional information.

Protocol – What you must do	Guidance – How you should do it
The county child welfare worker must make face-to-face contact with the alleged	
responsible individual after the case decision, in an expeditious manner, to explain the	
reason for the substantiation and to provide written notice of the potential for their	
name to be placed on the RIL.	
If it is not possible to make face-to-face contact with the alleged responsible individual to deliver the written notice, the county child welfare worker must make diligent and persistent efforts to make contact. However, if the county child welfare worker is unsuccessful in contacting the alleged responsible individual to provide personal written notice within 15 calendar days of the case decision, the notice must be sent by registered or certified mail, return receipt requested, and addressed to the individual	
at the individual's last known address.	

Documentation

Protocol – What you must do

Documentation of the CPS Assessment must:

- Include the Structured Documentation Instrument for CPS Assessments DSS-5010 must be used to:
 - Describe actions taken (contacts made) and services provided;
 - o Include a description of the ongoing assessment of risk, safety, and health or well-being of the child;
 - o Support the rationale for the involvement of the county child welfare services agency and service delivery on an ongoing basis;
 - o The basis for what the county child welfare services agency considers sufficient contact;
 - Describe all diligent efforts to make contacts, if not achieved;
 - o Describe the family's progress or barriers toward addressing safety threats or risk;
 - o Include supervisor/child welfare worker and group/unit case conferences, including any two-level decisions made;
 - o Provide justification for any missed policy or protocol requirements (missed timeframes, etc.);
 - Document any new allegations and actions taken;
- Include any other efforts by the county child welfare services agency to achieve child safety and protection, family preservation, and prevention of future abuse, neglect, and/or dependency;
- Include completion of the North Carolina Safety Assessment (DSS-5231);
- Include completion of the North Carolina Family Risk Assessment of Abuse / Neglect (DSS-5230);
- Include completion of the North Carolina Family Assessment of Strengths and Needs (<u>DSS-5229</u>); and
- Be current within seven calendar days.

The following information must be included for each documentation entry regarding a contact or attempted contact:

- Date of each contact and name of each person contacted;
- Purpose of the contact;
- Significant family/child/parent issues;
- Type of contact (phone, face-to-face, home visit, etc.) and location for all face-to-face contacts;
- Individual interview with each child present;
- Observations regarding each person and the environment for face-to-face contacts; and/or
- Diligent efforts to make a contact and date of the efforts, what were efforts to make this contact (telephone call, home visit but no one home, etc.).

Documentation

Protocol – What you must do

When a child(ren) must be removed from the home (See "Filing a Petition" in Cross Function Topics in the NC Child Welfare manual), the case record must document that the county child welfare services agency completed the following:

- Efforts were made to protect the child in their own home and to prevent out-of-home placement;
- Relatives were assessed for willingness and ability to care for the child(ren) and whether such placement would be in the child's best interests;
- Compliance with the following requirements occurred when temporary custody is initiated:
 - o That the child would have been endangered if the county child welfare worker first had to obtain a court order;
 - That the child was returned to the parents or persons from whom the child was removed unless a petition or motion for review was filed and an order for secure or non-secure custody was obtained; and
 - That the parents were notified that they could be with the child(ren) while the court determined the need for secure or non-secure custody.
- The juvenile petition alleges the conditions that required court jurisdiction;
- The non-secure custody order gives specific sanction to a placement other than a licensed provider; that the juvenile petition was filed because the child(ren) was at imminent risk; and that a hearing was held within seven calendar days; and
- If a child is taken into agency custody because of an adjudication of undisciplined behavior or delinquency, the required language is in the court order or, if appropriate language is not included, that the agency filed a motion to have such language included in the court order.

The county child welfare services agency must submit a report of alleged abuse, neglect, and/or dependency cases or child fatalities that are the result of alleged maltreatment to the Central Registry. The county child welfare services agency fulfills this requirement by submitting one Report to Central Registry / CPS Application (DSS-5104) to the North Carolina Division of Social Services for each victim child or an action through NC FAST. When completing the Report to the Central Registry/CPS Application (DSS-5104), only one DSS-5104 per child is submitted (all reports open during an assessment are compiled into one case decision) for an assessment. All services provided to or referred for the family as the result of the CPS Assessment are to be documented on the DSS-5104 in Field 24. This documents service needs that began and continued for the child between the date of the CPS report and up to 90 calendar days after the case decision.

Case documentation must include completion and processing of a DSS-5027 (to be processed at the initiation and closure of every assessment) for every identified victim child.

See "Documentation" in Cross Function Topics in the NC Child Welfare manual for definitions and additional protocol and guidance.

END OF CPS FAMILY AND INVESTIGATIVE ASSESSMENTS POLICY, PROTOCOL, & GUIDANCE SECTION