

Newborn Screening Program Annual Report

G.S. 130A-125(e)



Report to the

House Appropriations Committee on Health and Human Services

Senate Appropriations Committee on Health and Human Services

Fiscal Research Division

By

North Carolina Department of Health and Human Services

March 1, 2021

Reporting Requirement

North Carolina General Statute 130A-125(e) requires the Department of Health and Human Services (DHHS) to annually report on March 1 to the House Appropriations Committee on Health and Human Services, the Senate Appropriations Committee on Health and Human Services, and the Fiscal Research Division on the DHHS Newborn Screening Program.

The report shall include the following information for the preceding fiscal year:

- (1) A description of the services funded by the Newborn Screening Program, including a description of the Department's activities with respect to each of the services listed in GS § 130A-125(a).
- (2) A detailed budget and list of expenditures for the Newborn Screening Program, including all positions funded.
- (3) Fees and other receipts collected for the Newborn Screening Program.
- (4) Projected fees and other receipts for the Newborn Screening Program for the current and upcoming fiscal year.
- (5) Any condition the Department anticipates will be listed on the RUSP within the current or upcoming fiscal year and a description of the following:
 - a. Any laboratory instruments or equipment the Department will need to purchase in order to perform screening for that condition.
 - b. Any additional positions the Department will need to establish in order to perform screening for that condition.
- (6) The balance in the Newborn Screening Equipment Replacement and Acquisition Fund as of the preceding June 30.
- (7) Amounts credited to the Fund.
- (8) Amounts expended from the Fund and the purposes of the expenditures.
- (9) Proposed expenditures of the monies in the Fund for the current and upcoming fiscal year.
- (10) Any other information the Department deems relevant to maintaining the Newborn Screening Program as a fee-supported program.

Introduction and Background

Newborn screening (NBS) is a comprehensive, coordinated system consisting of education, screening, follow-up contact, diagnosis, treatment and management, and program evaluation designed to identify newborns at risk for rare and potentially fatal conditions that aren't otherwise apparent at birth. NBS for biochemical and genetic disorders involves a small heel prick to collect a few drops of blood on a filter paper card within the first 24-48 hours of life. This card is sent to a laboratory where scientists look for signs of these serious conditions.

In North Carolina, the newborn screening program began in 1966 as a voluntary effort, testing for only one disorder, phenylketonuria (PKU). The state's program became a legislative mandate in 1991 with the passage of "An Act to Establish a Newborn Screening Program."

Through the screening test and subsequent diagnostic evaluation, physicians can determine whether newborns have certain conditions or disorders that eventually could cause health problems. Although these conditions are rare, and most babies have normal screening results, early diagnosis and proper treatment can make the difference between life-long impairment and healthy development.

Services Funded by the Newborn Screening (NBS) Program

The following are services funded by the NBS Program and activities completed by the DHHS Division of Public Health (DPH) for each service as defined in General Statute 130A-125 (a):

- *Development and distribution of educational materials regarding the availability and benefits of newborn screening*
 - The brochure “A Test to Save Your Baby’s Life” describes the newborn metabolic screening program, and is translated into English, Spanish, Hmong, Mandarin, and Arabic. It is available online and is distributed at the time of birth.
 - The flyer “North Carolina Newborn Screening Program” describes the NBS program. It is available online and is disseminated via targeted distribution to obstetric/prenatal practices.
 - Syndrome-specific information is provided in conjunction with the reporting of abnormal results to parents and providers. Examples include education pamphlets for Cystic Fibrosis and Severe Combined Immunodeficiency (SCID).
 - The brochure “My Baby’s Hearing Screening” describes what to expect from newborn hearing screening, and is translated into English, Spanish, Arabic, Chinese, French, Hmong, Korean and Vietnamese. It, too, is available online and distributed by birthing facilities.

- *Provision of laboratory testing*

The State Laboratory of Public Health (SLPH) provides all laboratory services for the newborn screening (NBS) program for conditions on the North Carolina Newborn Screening Program Panel, in accordance with the Recommended Universal Screening Panel (RUSP) from the Secretary of the United States Department of Health and Human Services.

As of this report, SLPH provides screening for the following core conditions on the RUSP:

Amino Acid Disorders

- Argininosuccinic Aciduria
- Citrullinemia, Type I
- Classic Phenylketonuria
- Homocystinuria
- Maple Syrup Urine Disease
- Tyrosinemia, Type I

Endocrine Disorders

- Congenital Adrenal Hyperplasia
- Primary Congenital Hypothyroidism

Fatty Acid Oxidation Disorders

- Carnitine Uptake Defect
- Long-Chain L-3 Hydroxyacyl-CoA Dehydrogenase Deficiency
- Medium-Chain Acyl-CoA Dehydrogenase Deficiency
- Trifunctional Protein Deficiency
- Very Long-Chain Acyl-CoA Dehydrogenase Deficiency

Hemoglobin Disorders

- S, Beta-Thalassemia
- S, C Disease
- Sickle Cell Anemia

Organic Acid Conditions

- 3-Hydroxy-3-Methylglutaric Aciduria
- 3-Methylcrotonyl-CoA Carboxylase Deficiency
- Beta-Ketothiolase Deficiency
- Glutaric Acidemia, Type I
- Holocarboxylase Synthetase Deficiency
- Isovaleric Acidemia
- Methylmalonic Acidemia (Cobalamin Disorders)
- Methylmalonic Acidemia (Methylmalonyl-CoA Mutase Deficiency)
- Propionic Acidemia

Other Disorders

- Biotinidase Deficiency
- Classic Galactosemia
- Cystic Fibrosis
- Severe Combined Immunodeficiency

As of this report, SLPH provides screening for the following secondary conditions on the RUSP:

Amino Acid Disorders

- Argininemia
- Benign Hyperphenylalaninemia
- Biopterin defect in cofactor biosynthesis
- Biopterin defect in cofactor regeneration
- Citrullinemia, type II
- Hypermethioninemia
- Tyrosinemia, Type II
- Tyrosinemia, Type III

Fatty Acid Oxidation Disorders

- Carnitine Acylcarnitine Translocase Deficiency

- Carnitine Palmitoyltransferase Type II Deficiency
- Glutaric Acidemia, Type II
- Short-Chain Acyl-CoA Dehydrogenase Deficiency
- Medium-chain ketoacyl-CoA thiolase deficiency

Hemoglobin Disorders

- Various other hemoglobinopathies

Organic Acid Conditions

- 2-Methylbutyrylglucosuria
- 2-Methyl-3-hydroxybutyric aciduria
- 3-Methylglutaconic aciduria
- Isobutyrylglucosuria
- Malonic acidemia
- Methylmalonic Acidemia with Homocystinuria

Other Disorders

- Galactose epimerase deficiency
- Galactokinase deficiency
- T-cell related lymphocyte deficiencies

NC NBS is working towards a 2021 implementation of the following core conditions on the RUSP for which SLPH does not currently screen:

- Glycogen Storage Disease Type II (Pompe)
- Mucopolysaccharidosis Type 1 (MPS-I)
- X-linked Adrenoleukodystrophy (X-ALD)
- Spinal Muscular Atrophy (SMA) due to homozygous deletion of exon 7 in SMN1

The process to onboard screening for additional disorders is complex as newborn screening is more than a simple test. The public health laboratory testing is a critical, core component, but it is just one piece of a broader public health system working for families. Every state newborn screening program has six essential parts: screening, follow-up, diagnosis, management, evaluation, and education, and the Department must still ensure that the full system is in place before screening can begin.

- *Development of follow-up protocols to assure early treatment for identified children, and the provision of genetic counseling and support services for the families of identified children*
 - As disorders are added to the NC NBS panel, follow-up protocols are developed from a literature review with subspecialist input and are approved by the NC NBS Advisory Committee.
 - Subspecialist and genetics resource lists are faxed to the provider at the time of an abnormal result report and include test results and recommendations.
- *Provision of necessary dietary treatment products or medications for identified children as medically indicated and when not otherwise available*

- Orders for specialized metabolic formulas are initiated by a tertiary care center in North Carolina caring for individuals without third-party coverage of these products and sent to the DHHS Division of Public Health Nutrition Services Branch.
 - Specialized metabolic formulas are ordered by Nutrition Services Branch directly from the manufacturer, shipped to local WIC agencies, and picked up by families or individuals for whom the products were ordered.
- *For each newborn, provision of physiological screening in each ear for the presence of permanent hearing loss*
 - Medical facilities that provide birthing or inpatient neonatal services are required to physiologically screen each newborn in each ear for the presence of permanent hearing loss before the infant is discharged from the medical facility, unless medical complications prevent screening.
 - Any physician that attends a newborn within 30 days of birth and determines that the newborn has not been physiologically screened in each ear for the presence of permanent hearing loss is required to refer the patient for such screening within 30 days of birth or as soon as is practical.
 - All persons performing physiologic hearing screenings for infants less than six months of age and/or diagnostic auditory evaluations and amplification selections for infants less than twelve months of age are required to report the results of these screenings, evaluations, or selections to DPH within five days.
 - Infants who do not pass the initial newborn hearing screening should receive an outpatient re-screening by one month of age, unless there are known risk factors for permanent hearing loss, and they are referred directly for a diagnostic auditory evaluation.
 - Infants who do not pass the outpatient re-screening should be referred to a pediatric audiologist for diagnostic auditory evaluation no later than three months of age.
 - Infants who are diagnosed with permanent hearing loss should be fitted with amplification devices (if appropriate) and referred to early intervention services no later than six months of age.
 - *For each newborn, provision of pulse oximetry screening to detect congenital heart defects*
 - Critical Congenital Heart Defect screening and evaluation of positive or abnormal screens are required before discharge from the care of the attending provider of the neonate or infant.
 - All medical facilities and attending providers of the neonate or infant are required to have and implement a written protocol for evaluation and follow up of positive screenings.
 - Evaluation and follow up should occur as soon as possible (but no later than 24 hours after obtaining a positive screening) and should follow most current published recommendations from the American Academy of Pediatrics and the American Heart Association.

Detailed budget and list of expenditures for the Newborn Screening Program, including all positions funded

The North Carolina Newborn Screening Program cost approximately \$7.2 million to operate in SFY 2019-20 and collected approximately \$13.1 million in receipts.

| Newborn Screening SFY 2019-20 | | | | | | | | | | |
|-------------------------------|------------------------|------------------------|----------------------------|----------------------|------------------------|----------------------|---------------|-------------|------------------------------|------------------------|
| Expenditure Description | State Lab/IT | | Follow up Program Children | | Equipment Fund | | Indirect Cost | | Total Newborn Screen Program | |
| | Budget | Expended | Budget | Expended | Budget | Expended | Budget | Expended | Budget | Expended |
| Personal Services* | \$ 2,348,273.00 | \$ 1,981,084.84 | \$ 386,233.00 | \$ 304,823.53 | | | | | \$ 2,734,506.00 | \$ 2,285,908.37 |
| Purchased Services** | \$ 2,116,391.00 | \$ 1,115,272.62 | \$ 20,329.00 | \$ 34.90 | | | | | \$ 2,136,720.00 | \$ 1,115,307.52 |
| Supplies | \$ 4,052,621.00 | \$ 2,898,295.50 | \$ 2,936.00 | \$ - | | | | | \$ 4,055,557.00 | \$ 2,898,295.50 |
| Property, Plant & Equipment | \$ 241,907.00 | \$ 26,870.32 | \$ 7,605.00 | | \$ 3,700,000.00 | \$ 885,084.85 | | | \$ 3,949,512.00 | \$ 911,955.17 |
| Other Expenses & Adj | | | \$ - | | | | | | \$ - | \$ - |
| Aid & Public Assistance | | | \$ 225,000.00 | | | | | | \$ 225,000.00 | \$ - |
| Total Expenditures | \$ 8,759,192.00 | \$ 6,021,523.28 | \$ 642,103.00 | \$ 304,858.43 | \$ 3,700,000.00 | \$ 885,084.85 | \$ - | \$ - | \$ 13,101,295.00 | \$ 7,211,466.56 |

| Revenue Description | Budget | Collected | Budget | Collected | Budget | Collected | Budget | Collected | Budget | Collected |
|---------------------------------------|------------------------|-------------------------|----------------------|----------------------|------------------------|------------------------|------------------------|------------------------|-------------------------|-------------------------|
| DPS Transfer for Hurrican Florence*** | | \$ 1,118.36 | | | | | | | \$ - | \$ 1,118.36 |
| Other License, Fees/Permits**** | \$ 24,424.00 | \$ - | | | | | | | \$ 24,424.00 | \$ - |
| Newborn Screening Fees***** | \$ 8,114,233.00 | \$ 11,010,397.97 | \$ 575,555.00 | \$ 304,858.43 | \$ 3,700,000.00 | \$ 3,614,396.87 | \$ 2,691,993.00 | \$ 1,802,229.66 | \$ 15,081,781.00 | \$ 16,731,882.93 |
| Accts Receivable Interest | \$ - | \$ 8,847.37 | | | | | | | \$ - | \$ 8,847.37 |
| Accts Receivable Penalty | \$ - | \$ 105,795.78 | | | | | | | \$ - | \$ 105,795.78 |
| DMA Medicaid Title X***** | \$ 620,536.00 | \$ 99,843.29 | \$ 66,548.00 | | | | | | \$ 687,084.00 | \$ 99,843.29 |
| Total Revenues | \$ 8,759,193.00 | \$ 11,226,002.77 | \$ 642,103.00 | \$ 304,858.43 | \$ 3,700,000.00 | \$ 3,614,396.87 | \$ 2,691,993.00 | \$ 1,802,229.66 | \$ 15,793,289.00 | \$ 16,946,369.37 |

*Expenditures Incurred for services rendered by permanent employees and the related fringe benefits

**Expenditures incurred for services required to ensure the ongoing operation of State government facilities and government services, ie. Operational services, maintenance agreements, travel, etc.

***Receipts received from FEMA for Hurricane Florence related overtime

****Fees form workshops

*****Collected per NC General Statute 147-86.23

*****Medicaid receipts from non-hospital repeat NBS samples

There are 36 positions in the NBS Program funded in SFY 2019-2020.

| Positions Funded SFY 2019-2020 | |
|---------------------------------------|------------------------|
| State Laboratory | Budgeted Salary |
| Chemistry Manager II | \$84,338 |
| Public Health Scientist | \$81,949 |
| Medical Laboratory Supervisor I | \$76,271 |
| Public Health Scientist | \$75,981 |
| Chemistry Supervisor II | \$74,594 |
| Chemist II | \$66,555 |
| Laboratory Medical Specialist | \$60,890 |
| Chemist I | \$57,784 |
| Laboratory Improvement Consultant | \$58,045 |
| Chemist I | \$54,000 |
| Laboratory Improvement Consultant | \$54,336 |
| Laboratory Medical Specialist | \$53,931 |
| Laboratory Medical Specialist | \$51,670 |
| Chemist I | \$48,542 |
| Medical Laboratory Technologist II | \$47,254 |
| Medical Laboratory Technologist II | \$46,228 |
| Medical Laboratory Technologist II | \$45,958 |
| Medical Laboratory Technologist II | \$45,233 |
| Medical Laboratory Technologist II | \$45,169 |
| Medical Laboratory Technologist I | \$43,488 |
| Medical Laboratory Technologist I | \$43,057 |
| Chemistry Technician II | \$43,304 |
| Medical Laboratory Technologist I | \$42,327 |
| Medical Laboratory Technologist I | \$42,327 |
| Medical Laboratory Technologist I | \$41,825 |
| Medical Laboratory Technologist I | \$41,295 |
| Administrative Supervisor | \$37,857 |
| Medical Laboratory Technologist I | \$37,751 |
| Chemistry Technician I | \$36,393 |
| Medical Laboratory Technician | \$31,200 |
| | |
| Children's Health | Budgeted Salary |
| Public Health Genetic Counselor | \$64,437 |
| Public Health Educator III | \$53,024 |
| Social Worker | \$46,125 |
| Social Worker | \$53,789 |
| Social Worker | \$53,300 |
| | |
| Information Technology | Budgeted Salary |
| Application Systems Specialist | \$103,267 |

Fees and other receipts collected for the Newborn Screening Program, and projected fees and other receipts for the Newborn Screening Program for the current and upcoming fiscal year

| Fund | SFY 2020-21 Fees & Other Receipts Received Year-to-Date (as of January 31, 2021) | Estimated SFY 2020-21 Fees & Other Receipts | Projected SFY 2021-22 Fees & Other Receipts |
|---|---|--|--|
| NBS | \$6,188,484.29 | \$10,608,830.22 | \$11,640,000 |
| NBS Equipment Replacement and Acquisition Fund | \$ 2,062,807.69 | \$3,536,241.76 | \$3,700,000 |
| Total | \$8,251,291.98 | \$14,145,071.98 | \$15,340,000 |

Increased receipts reflect the change in the NBS fee approved by the General Assembly to keep the Newborn Screening Program receipt supported. The authorized fee increase in advance of new disorder implementation was critical to address a historical structural budget deficit in newborn screening funding and build the infrastructure to initiate and ultimately support screening for new conditions. The Department has used the additional funds authorized by the 2018 legislation to:

- Hire essential staff
 - In the SLPH to develop, validate, and implement testing strategies to identify new disorders,
 - In the follow-up program to enhance follow-up services for existing disorders and provide additional services for new disorders, and
 - On the information technology team to configure the program’s information management system to include new disorders, enable electronic reporting, and perform data migration to the latest version of the existing Laboratory Information Management Software,
- Acquire instrumentation that will support new disorder testing, and
- Upgrade software, equipment, and infrastructure for program quality and process improvement initiatives.

Due to the substantial whole-agency DHHS response to the COVID-19 pandemic, the implementation timeline for new disorders; including procurement, hiring, protocol development, and regulatory-required validations; has experienced a slight delay. However, towards the end of 2020, DHHS procured most of the required laboratory instruments to begin the laboratory aspects of the implementation process for X-ALD screening. Furthermore, DHHS issued a request for proposals (RFP) to procure the necessary equipment and supplies to begin the implementation process for Pompe and MPS-I screening. An award for this RFP is anticipated by the beginning of the second quarter in calendar year 2021. Finally, in 2020, DHHS was able to complete the rulemaking process to add spinal muscular atrophy (SMA) to the state’s newborn screening panel. The Commission for Public Health adopted the rules (10A NCAC 42B

.0102, .0108 and 43H .0314) on August 5, 2020 and they were unanimously approved by the Rules Review Commission on September 17, 2020.

Despite the significant challenges posed by the COVID-19 pandemic, the Department still anticipates the implementation of newborn screening for all four new disorders in 2021, albeit slightly delayed from the pre-COVID projection in 2020. It is anticipated that state-wide newborn screening for SMA will begin early in the second quarter of this calendar year. Newborn screening for X-ALD, Pompe, and MPS-I is anticipated to begin no earlier than the second half of 2021. Onboarding the testing for these additional RUSP conditions will utilize the majority of the projected receipts that are greater than prior year expenditures for the NBS Program.

North Carolina's progress in implementing these screenings remains on pace with the timeline of rollouts in other states. Data from the national Newborn Screening Technical Assistance and Evaluation Program (NewSTEPS) denotes that states who had already onboarded screening for Pompe, MPS-I, and X-ALD required, on average, 26 to 45 months to implement screening. This range in time-to-implementation is based on the specific condition(s) for which the individual states began screening. DHHS is coordinating with colleagues in other states and using national resources like those available from the Association of Public Health Laboratories (APHL) to learn from those states who have already implemented screening.

Conditions the Department anticipates will be listed on the RUSP within the current or upcoming fiscal year

In late 2020, a nomination packet for Mucopolysaccharidosis Type II (MPS-II), was submitted to the US Department of Health and Human Services (US HHS) Health Resources and Services Administration (HRSA) for consideration for the RUSP. The Secretary of US HHS Advisory Committee on Heritable Disorders in Newborns and Children (ACHDNC) has a Nomination and Prioritization (N&P) Workgroup that is reviewing the package. If acceptable, the ACHDNC N&P Workgroup will forward the nomination package to an external review group. At this point, the path for the addition of MPS-II is unclear, but the earliest the condition could be added to the RUSP is 2022.

Balance in the Newborn Screening Equipment Replacement and Acquisition Fund as of the preceding June 30

The beginning balance in the Fund from June 30, 2020, was \$5,326,377.56.

Amounts credited to the Fund

As of January 27, 2021, \$2,018,230 had been credited to the Fund.

Amounts expended from the Fund and the purposes of the expenditures

In SFY 2020, \$917,579.85 from the Fund was expended on items in the following chart:

| | |
|---|--------------|
| Instrument upgrades to support screening for Severe Combined Immunodeficiencies | \$163,685.37 |
| Upgrades to laboratory infrastructure to provide adequate environmental humidification required for regulatory compliance | \$132,500.00 |
| New instrumentation to expand genetic screening for Cystic Fibrosis | \$238,233.61 |
| New instrument for biochemical disorder screening to support laboratory volume and provide continuity | \$308,327.20 |
| Small equipment upgrades to support screening for Sickle Cell Disease, other hemoglobinopathies, and tandem mass spectrometry | \$74,833.67 |

For SFY 2021, as of January 28, 2021, \$938,362.69 has been either expended or encumbered on items in the following chart:

| | |
|---|--------------|
| New instrumentation in support of future addition of X-Linked Adrenoleukodystrophy (X-ALD) screening | \$753,633.46 |
| Instrument upgrades to support screening for amino acid, organic acid, and fatty acid oxidation disorders | \$52,795.36 |
| Upgrades to laboratory infrastructure to provide adequate medical waste sterilization capability required for regulatory compliance | \$95,953.51 |
| Design costs for upgrades to laboratory infrastructure to provide laboratory-grade gases | \$13,000.00 |
| Additional small equipment to support screening for biochemical and genetic disorders | \$22,980.36 |

Proposed expenditures of the monies in the Fund for the current and upcoming fiscal year

The SLPH anticipates the following expenditures and approximate costs totaling \$7,750,000 from the NBS Equipment Replacement and Acquisition Fund over the current and subsequent state fiscal years (see below).

SFY 2021

| | |
|---|--------------------|
| Infrastructure upgrades to provide laboratory-grade gases to support tandem mass spectrometry instrumentation | \$325,000 |
| Additional instrumentation in support of screening for multiple endocrine and metabolic disorders | \$310,000 |
| Instrument upgrades to support screening for amino acid, organic acid, and fatty acid oxidation disorders | \$250,000 |
| Information Technology upgrades to support genetic screening for Cystic Fibrosis | \$150,000 |
| TOTAL PROPOSED EXPENDITURES | \$1,035,000 |

SFY 2022

| | |
|--|--------------------|
| Instrumentation in support of screening for three disorders required by G.S. 130A-125 | \$2,100,000 |
| Upgraded liquid handling instrumentation in support of screening for Severe Combined Immunodeficiency (SCID) and Spinal Muscular Atrophy (SMA) | \$450,000 |
| New liquid handling instrumentation in support of sequencing for Cystic Fibrosis, Galactosemia, MPS-I, Pompe, and X-ALD | \$900,000 |
| Genetic sequencing instrumentation in support of screening for three disorders required by G.S. 130A-125 | \$180,000 |
| Information Technology upgrades to support new disorder expansion | \$400,000 |
| Facility infrastructure upgrades to support new instrumentation | \$185,000 |
| TOTAL PROPOSED EXPENDITURES | \$4,215,000 |

SFY 2023

| | |
|--|--------------------|
| New information management system to support laboratory and follow-up activities | \$2,500,000 |
| TOTAL PROPOSED EXPENDITURES | \$2,500,000 |

Other information relevant to maintaining the Newborn Screening Program as a fee-supported program

Newborn screening resides in an ever-changing and complicated environment that forces states to constantly adapt to new circumstances, ranging from advances in technology and treatments to new socio-political, economic, or ethical developments. The challenges NC and other states are facing in newborn screening are well documented and may be summarized as follows:

- New technologies will radically change our ability to cost-effectively screen for many conditions at once. Basic science discoveries will continue to identify markers of new disorders. These advances could further add to the list of thousands of known and potentially screenable disorders.
- Disorder therapies will continue to evolve, transforming previously “untreatable” disorders into conditions that can be treated or cured. New treatments are likely to be highly effective but very expensive, raising fundamental cost-benefit and cost-efficacy questions. States will have to figure out how to establish care protocols, networks, and reimbursement mechanisms so they can meet the ethical obligation to treat every baby identified through newborn screening.

Newborn screening is a highly successful public health program. Despite this success, many challenges are emerging that question the viability of newborn screening as we know it today. Fortunately, North Carolina has a wealth of public and private partners committed to advancing newborn screening policy and practice, an objective that will require systematic collaboration with the goal of maximizing the health of young children and the well-being of families.